

# How Civilian Loyalties Shape Rebel-led Victimization of Rebel Constituencies

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Ilayda B. Onder\*

## Abstract

Rebels rely on the support of their civilian constituency, but often victimize them to enforce compliance. Scholars know relatively little about how rebels strategize violence against civilians in conflicts where the rebel constituency overlaps with the government's political support base. This gap is problematic because the rebel constituency comprises a diverse group with varying attitudinal and behavioral characteristics. Offering a novel typology of rebel constituency members —*loyals*, *disloyals*, *fence-sitters*, and *free-riders*—this study examines the impact of rebel constituency support for the government on the rebels' targeting of their civilian constituency. Leveraging an original dataset of the PKK's coercive acts targeting civilians in Kurdish-majority provinces of Turkey between 2014–2019, I proxy rebel constituency support for the government with district-level data on incumbent party victory in the 2014 municipal elections and employ a regression-discontinuity approach. I find that the spatial distribution of loyal and disloyal rebel constituency members is crucial in explaining subnational variations in civilian victimization, specifically *who* is targeted and *where*. This study enhances our understanding of rebels' use of coercion to alter their constituencies' political allegiances and calls for greater attention to individual or community-level characteristics of civilians, beyond ethnic or identity-cleavages, in rebel-civilian interactions.

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\* Assistant Professor of Political Science, Texas A&M University. [ilaydaonder@tamu.com](mailto:ilaydaonder@tamu.com).

## Introduction

Rebel constituencies are the ethnic, religious, or identity-based social groups that the rebels claim to represent<sup>1</sup>. Yet, ethnic, religious, or identity cleavages do not necessarily translate into wartime political loyalties<sup>2</sup>. The rebels' ethnic or identity-based constituency and the government's political support base may overlap<sup>3</sup>. In other words, the rebel constituency's loyalties may be divided between an ethnic or identity-based affinity for the rebels and political support for the government. This study examines how the political loyalties of the rebel constituency shape the rebel-led victimization of civilians within that constituency by accounting for the diverse attitudinal and behavioral characteristics of these individuals.

I assert that the rebel constituency comprises a diverse group of individuals with varying levels of attitudinal and behavioral support for the rebellion. While some constituency members may possess attitudinal support for political violence, their responses to rebel demands for resources such as food, shelter, information, or taxes can range from compliance to non-compliance. I introduce a 2x2 typology of rebel constituency members based on these two dimensions: *loyals* (supportive of violence & compliant with rebel demands), *free-riders* (supportive of violence but non-compliant), *fence-sitters* (non-supportive of violence but compliant), and *disloyals* (non-supportive of violence & non-compliant).

Individual political loyalties are private information, especially during conflict where individuals have incentives to hide their true loyalties<sup>4</sup>. However, the rebel constituency's electoral mobilization in support of the government can serve as an invaluable shortcut for identifying loyal constituency populations. The spatial distribution of *loyal*, *disloyal*, *fence-sitter*, and *free-rider* rebel constituency members, as reflected in election results, is, thus, crucial for understanding the spatial variations in rebel-led victimization of constituency members.

In examining the relationship between the rebel constituency's political loyalties and the rebel-led victimization of civilians, I focus specifically on *who* is targeted and *where*. Responding to recent calls in the literature to analyze the patterns of rebel violence by considering targets and repertoire<sup>5</sup>, this study goes beyond the conventional distinctions between selective and collective violence<sup>6</sup>, lethal and non-lethal violence<sup>7</sup>, and terror and restraint<sup>8</sup>.

I theorize that targeting specific segments of the rebel constituency can help rebel groups influ-

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<sup>1</sup>(Akcinaroglu and Tokdemir 2018, p. 358)

<sup>2</sup>(Kalyvas 2006)

<sup>3</sup>(Ottmann 2017; Polo and González 2020; van Baalen and Terpstra 2022)

<sup>4</sup>(Fjelde and Hultman 2014)

<sup>5</sup>(Gutiérrez-Sanín and Wood 2017)

<sup>6</sup>(Balcells and Stanton 2021)

<sup>7</sup>(Nordås 2011)

<sup>8</sup>(Weinstein 2007)

ence civilian attitudes and behavior, thereby shifting civilian loyalties in their favor. Rebels strategically use violence against civilians to provoke the government and intimidate non-compliant constituency members without directly harming loyal, compliant members. To avoid harming *loyals*, rebels avoid indiscriminate violence and instead specifically target particular groups within their constituency. More specifically, I hypothesize that rebels target local public workers and other individuals deemed as “traitors” in subnational localities, where civilian loyalties are divided, but electoral preferences still favor the government. This intimidation tactic aims to coerce *free-riders* and *disloyals* into compliance. In contrast, in localities, where civilian loyalties are divided but the government does not have majority electoral support, rebels target pro-government local politicians to provoke the government to resort to indiscriminate violence, which could increase the rebel constituency’s attitudinal support for political violence.

To test these hypotheses, I focus on the PKK (*Partiya Karkerên Kurdistanê*) conflict. The PKK has waged several armed campaigns against the Turkish state, advocating for an independent Kurdistan in the Southeastern provinces of Turkey, where ethnic Kurds constitute the majority. To overcome the reporting biases in publicly available datasets<sup>9</sup>, I collected a rich, novel incident-level dataset of the PKK’s violent and coercive acts targeting civilians in Kurdish majority provinces of Turkey between 2014-2019. The dataset includes 572 incidents, of which 242 have not been recorded by the GTD<sup>10</sup>, UCDP-GED<sup>11</sup>, and ACLED<sup>12</sup> datasets. The dataset records the characteristics of the targeted civilians, such as public workers, local incumbent party officials, and alleged state informants.

I use district-level data on incumbent party victories in the 2014 municipal elections to proxy the rebel constituency’s support for the government and conduct a regression-discontinuity (RDD) analysis. The RDD analysis compares the districts where the incumbent party won the elections by a close margin with those where the incumbents lost by a close margin. By restricting the analysis to close elections, an RDD approach can estimate the causal effect of incumbent party victory on the rebel-led victimization of civilians. I find robust support for the premise that rebels target different segments of their constituency across subnational localities with varying levels of electoral support for the government.

This study makes at least three contributions to our understanding of the rebel-led victimization of civilians. First, many extant works assume that ethnic cleavages can serve as proxies for wartime political loyalties<sup>13</sup>. I challenge this assumption by using the PKK’s ethnic Kurdish constituency as an illustrative case of how rebel constituencies can overlap with the government’s

<sup>9</sup>(Davenport and Ball 2002; Krüger et al. 2013)

<sup>10</sup>(National Consortium for the Study of Terrorism and Responses to Terrorism (START) 2022)

<sup>11</sup>(Sundberg and Melander 2013)

<sup>12</sup>(Raleigh et al. 2010)

<sup>13</sup>(Posen 1993; Lilja and Hultman 2011; Fjelde and Hultman 2014)

support base. My findings expand our understanding of rebel' use of coercion and provocation as strategic instruments to alter the wartime political loyalties of their constituencies. Secondly, there has been growing attention to microstudies focusing on sub-national variations in rebel violence against civilians<sup>14</sup>. This study explains the ample spatial variation in the PKK's violence against civilians by using district-level data. And third, the study's empirical strategy relying on a regression-discontinuity approach enables us to make a causal argument about the relationship between civilian loyalties and rebel-led victimization of civilians. Consequently, this study demonstrates how scholars can utilize quasi-experimental settings to gain insights into the micro-dynamics of conflict processes.

## Rebel-led Victimization of Civilians

The intensity of rebel-led victimization of civilians varies subnationally<sup>15</sup>. To explain this variation, scholars have proposed theories linking rebel behavior to civilian populations' political allegiances. For example, rebels are argued to refrain from victimizing the ethnic constituency they claim to represent and instead target non-coethnics<sup>16</sup>. Alternatively, rebels may purposely target their coethnics to control and coerce civilian collaboration<sup>17</sup>.

However, using ethnic cleavages as proxies for wartime political loyalties can lead to imprecise conclusions if rebel and government constituencies are not easily distinguishable. Civil conflicts, including those where ethnic identities play a part, are characterized by diffuse and shifting allegiances between conflict actors and civilian populations<sup>18</sup>. Rebel constituencies are not entirely homogeneous groups. Although the rebel constituency may overlap with a specific identity group, many members of that identity group choose not to follow the rebels' goals or tactics<sup>19</sup>.

## Rebel Group Constituencies and Divided Civilian Loyalties

Rebel group constituencies may be ideologically predisposed to sympathize with the overarching political goals of the rebel movement. However, civilian preferences for acting as loyal supporters of the rebel group are not predetermined<sup>20</sup>. Instead, such preferences are shaped by civilians' attitudinal and behavioral characteristics. Attitudinal characteristics refer to civilians' beliefs, values,

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<sup>14</sup>(Balcells and Stanton 2021)

<sup>15</sup>(Balcells and Steele 2016; Balcells 2017; Balcells and Stanton 2021)

<sup>16</sup>(Fjelde and Hultman 2014; Hägerdal 2019)

<sup>17</sup>(Lilja and Hultman 2011; Aydin and Emrence 2015)

<sup>18</sup>(Kalyvas 2006)

<sup>19</sup>(Gowrinathan and Mampilly 2019)

<sup>20</sup>(Ottmann 2017; Asal et al. 2019; Polo and González 2020)

and opinions about the conflict. In civil conflict literature, attitudes typically refer to civilians' perceptions of warring sides<sup>21</sup>, while the broader literature on political violence also examines individuals' attitudes towards using violence for political purposes. Khalil, Horgan and Zeuthen (2022, p. 429) evaluate attitudes based on individuals' "extent of sympathy for ideologically justified violence". Rebel constituencies involve diverse sets of individuals with varying levels of attitudinal support for ideologically justified violence<sup>22</sup>. Some constituency members normatively support political violence, whereas others may completely disapprove of it<sup>23</sup>.

Nevertheless, attitudes do not necessarily translate into behavior, as there can often be disconnects between attitudes and behavior, especially in the context of political violence<sup>24</sup>. Behavioral characteristics refer to civilians' observable actions during the conflict, or, in other words, their "extent of involvement in ideologically justified violence"<sup>25</sup>. Constituency members who possess attitudinal support for political violence may not personally engage in or aid violent activities<sup>26</sup>. In other words, not all constituency members who support the use of violence comply with rebels' demands to join militancy or aid the rebel group. Compliant civilian behavior, when it occurs, can range from sharing vital information about counterinsurgent forces with rebels<sup>27</sup> to adhering to rebel demands for regular tax payments<sup>28</sup>.

Table 1 shows how attitudinal support for political violence and behavioral compliance with rebel demands combine to create a typology of rebel constituency members. *Loyal* constituency members support political violence and comply with rebel demands, meaning they not only normatively endorse the rebels' violent tactics but also potentially directly aid the group. *Fence-sitters* are individuals who do not condone political violence but still comply with the rebels' demands, presumably due to their social or interpersonal ties to communities that aid rebels<sup>29</sup>. In contrast, *free-riders* are dissident individuals who do not directly collaborate with rebels because they, despite their tolerance for political violence, either have weak political preferences<sup>30</sup> or are risk-averse<sup>31</sup>. Finally, *disloyals* are non-compliant constituency members who do not condone rebel violence and may even have strong preferences against the rebels.

Rebel groups' ultimate goal may be to turn every constituency member into loyalists to maximize attitudinal and behavioral support for the rebellion. Yet, this may not be possible due to

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<sup>21</sup>(Lyall, Blair and Imai 2013; Hirose, Imai and Lyall 2017)

<sup>22</sup>(Moskalenko and McCauley 2009)

<sup>23</sup>(Kruglanski et al. 2014)

<sup>24</sup>(Khalil, Horgan and Zeuthen 2022)

<sup>25</sup>(Khalil, Horgan and Zeuthen 2022, p. 429)

<sup>26</sup>(Lichbach 1995; Moghaddam 2005; McCauley and Moskalenko 2008)

<sup>27</sup>(Fjelde and Hultman 2014; Condra and Wright 2019)

<sup>28</sup>(Gilbert 2022)

<sup>29</sup>(Parkinson 2013)

<sup>30</sup>(Kilcullen 2009)

<sup>31</sup>(Mosinger 2018)

**Table 1.** A Typology of Rebel Constituency Members

		<i>Support for Political Violence</i>	
		Yes	No
<i>Compliance with Rebel Demands</i>			
Yes	Loyals	Fence-sitters	
No	Free-riders	Disloyals	

individuals' varying risk-tolerance levels. In this context, rebels' best chance would be to keep *loyals* loyal, persuade *fence-sitters* to become loyal by convincing them of the normative justification for political violence, and coerce *free-riders* and *disloyals* to become compliant, at the very least. Below, I discuss how rebel groups can strategically utilize violence against specific segments of their constituency to alter attitudes and behaviors.

## Rebels' Target Groups Amidst Divided Civilian Loyalties

Rebel-led victimization of rebel constituency members is a tool for coercing civilian compliance by demonstrating the detrimental consequences of denying support to the rebel group<sup>32</sup> and provoking the government into indiscriminate retaliation with the hope that repression would radicalize moderate constituency members<sup>33</sup>.

The coercion and provocation mechanisms are strategic instruments to alter wartime political allegiances. Consequently, rebel-led victimization of rebel constituency members aims to radicalize *fence-fitters* by provoking government repression and intimidating *free-riders* and *disloyals* to coerce them into compliance. However, while doing so, rebels must avoid harming large segments of their constituency, as indiscriminate violence can cause a backlash and drive *loyals* away from the rebels<sup>34</sup>.

This raises the question of how rebels identify *loyal*, *disloyal*, *fence-sitter*, or *free-rider* constituency members. It is difficult, if not impossible, for the rebel group to determine individual political allegiances since individuals living in conflict zones have incentives to hide their true loyalties<sup>35</sup>. As a result, rebel groups often rely on heuristics to assess civilian loyalties<sup>36</sup>. When rebel and government constituencies can be clearly distinguished, rebels can use ethnicity as a proxy

<sup>32</sup>(Wood 2010; Balcells and Stanton 2021)

<sup>33</sup>(Kydd and Walter 2006; Findley and Young 2012)

<sup>34</sup>(Condra and Shapiro 2012; Lyall, Blair and Imai 2013)

<sup>35</sup>(Fjelde and Hultman 2014)

<sup>36</sup>(Hägerdal 2019)

for political loyalties<sup>37</sup>. However, ethnicity is often not a reliable proxy for political allegiances<sup>38</sup> because ethnic cleavages often transect cross-cutting political cleavages<sup>39</sup>.

In conflicts where some members of the ethnic group that rebels claim to represent are loyal to the government, using ethnic cleavages as a proxy for political allegiances is not viable. In such cases, the rebel group must rely on alternative tools, such as information revealed through political mobilization patterns<sup>40</sup>. Rebel constituencies' electoral mobilization in support of the government can serve as an invaluable shortcut for evaluating civilian loyalties. By observing the election outcomes, rebels can identify *disloyal* and *fence-sitter* sub-local populations<sup>41</sup>. Using this information, rebels can tailor their violence against rebel constituencies across different localities.

Existing works documented that spatial dynamics of rebel violence are influenced by the degree of competition between rebels and the government. For example, Kalyvas's (2006) prominent theory of the logic of violence in territorial conflicts explains that rebels' targeting of civilians is prevalent in areas where rebels are militarily strong but not the strongest actor. In other words, rebel groups exacerbate violence against civilians in areas where control is contested.

Rebel-led victimization of rebel constituencies that overlap with the government's political support base may follow a similar logic. Rebels are unlikely to be able to effectively target co-ethnics in subnational localities where the vast majority of co-ethnics support the government. Given the importance of loyal rebel constituencies in sustaining the rebellion<sup>42</sup>, rebel forces may be intelligence-wise too weak to perpetrate violence where they lack a loyal support base that provides them with assistance and sanctuary. Rebels are also unlikely to victimize co-ethnics in subnational localities where only a negligible minority supports the government. If the victimization of civilians is taken as a tool for co-opting the loyalty of the constituency<sup>43</sup>, the rebel group will avoid alienating their loyal supporters by causing grievances among populations that overwhelmingly favor the rebels. Therefore, rebel-led victimization of rebel constituency will be concentrated in localities with contested or divided civilian loyalties.

The idea that violence is concentrated in contested areas is not new. However, the specific targets of such violence remain an open question in the literature. Are rebels primarily targeting sympathizers of a rival group? Are they only targeting those thought to be aiding the government? Existing studies document ample variation in the target groups of rebel violence against civilians<sup>44</sup>. If rebel violence against civilians aims to shift constituency attitudes and behaviors, rebels must

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<sup>37</sup>(Posen 1993)

<sup>38</sup>(Hägerdal 2019)

<sup>39</sup>(Kalyvas 2006)

<sup>40</sup>(Steele 2011; Balcells and Steele 2016)

<sup>41</sup>(Steele 2011)

<sup>42</sup>(Asal et al. 2019)

<sup>43</sup>(Wood 2010; Balcells and Stanton 2021)

<sup>44</sup>(Gutiérrez-Sanín and Wood 2017)



carefully choose who to target and where to target them to maximize their chances of altering their constituency's allegiances. The spatial distribution of *loyal*, *disloyal*, *fence-sitter*, and *free-rider* rebel constituency members factors in these targeting decisions.

### *Contested Localities that Marginally Favor the Government*

In localities where rebel constituency loyalties are divided but still favor the government, there likely are many non-compliant rebel constituency members: *free-riders* and *disloyals*. Rebels' priority in these areas would be to intimidate and coerce *free-riders* and *disloyals* into compliance<sup>45</sup>. Indiscriminate targeting of the constituency can intimidate *free-riders* and *disloyals* but also alienate *loyals*<sup>46</sup>. What strategies can intimidate *free-riders* and *disloyals* while sparing harm to *loyals* and *fence-sitters*?

I argue that targeting local public workers and other locals deemed as “traitors” can be an effective rebel strategy for coercing compliance without alienating those who already comply with rebel demands. Although individual loyalties are private information, rebels can propagandize that those who work for the government are traitors and deserve punishment. For example, the PKK frequently targeted doctors and teachers working for public hospitals and schools, and construction laborers working in government-funded projects in Southeast Turkey<sup>47</sup>. By terrorizing local public workers and other locals deemed as “traitors”, rebels were able to intimidate *free-rider* and *disloyal* constituency members into coerced compliance while avoiding alienating *loyals*<sup>48</sup>. Through the coerced compliance of *free-riders* and *disloyals*, rebels can gain majority support in a contested area where divided loyalties initially favored the government. We should, therefore, expect that:

Hypothesis 1: Rebels will frequently target local public workers and other locals deemed as “traitors” in localities where loyalties are divided, but civilian preferences still favor the government.

### *Contested Localities that Marginally Favor the Rebel Movement*

In localities where loyalties are divided but still favor the rebel movement, there are likely many compliant rebel constituency members: *loyals* and *fence-sitters*. Since *loyals*, who are both supportive of violence and compliant with rebels, are already the ideal constituency members, persuading the *fence-sitters* of the normative justification of violence should be the priority of the rebel group. Rebels can provoke the government to retaliate against the rebel group constituency,

<sup>45</sup>(Wood 2010; Balcells and Stanton 2021)

<sup>46</sup>(Lyal, Blair and Imai 2013)

<sup>47</sup>(Aydin and Emrence 2015)

<sup>48</sup>(Masullo and O'Connor 2020)



which may push the *fence-sitters* closer to the rebel side<sup>49</sup>. Indiscriminate rebel violence can provoke the government into a disproportionate repressive response but also push *fence-sitters* closer to the government side. What else can provoke the government into repression while preserving the rebels' loyal support base?

One potential strategy is targeting pro-government local politicians, which can effectively provoke the government to resort to large-scale repression, thereby potentially radicalizing *fence-fitters*. Rebels groups are known to employ violence against local politicians. For example, in 2022, FARC launched a wide-scale violent campaign to intimidate mayors<sup>50</sup>. Similarly, New People's Army is thought to be behind the killings of local politicians in the Philippines<sup>51</sup>.

The literature provides substantial evidence that dissident violence leads to increased government repression<sup>52</sup>. States react to violent dissident challenges by responsive repression<sup>53</sup>. Although government response to dissident violence can be conciliatory, conciliatory accommodations are rare<sup>54</sup>. Repression, as an alternative to accommodation, can be much cheaper<sup>55</sup>.

Given these dynamics, targeting pro-government local politicians can be an exceptionally efficient tool for provoking repression<sup>56</sup>, more so than targeting the general public. Governments seek to preserve the status quo, and hence, they may violently respond when their authority is threatened by non-state actors<sup>59</sup>. The targeted harassment or assassination of pro-government politicians represents a symbolically powerful challenge to the political authority of the incumbent party. In this sense, rebel violence against pro-government local politicians serves as "focal events" that can drastically increase the oppression of the rebel constituency members<sup>60</sup>.

Even if rebels can provoke repression through the targeting of pro-government local politicians, can this provoked repression convince *fence-sitters* to support political violence? Recent survey experimental evidence suggests that the effects of repression on dissent are momentous. For example, Curtice and Behlendorf (2021) find that repression spurs dissent across a diverse range of civilians regardless of proximity to repressive acts. More strikingly, the backlash effect holds for those identifying as government supporters. Through provocation of government repression, rebels

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<sup>49</sup>(Findley and Young 2012)

<sup>50</sup>(Dal Bó, Dal Bó and Di Tella 2006)

<sup>51</sup>(Kreuzer 2022)

<sup>52</sup>(Davenport 1996; Lawrence 2017; Curtice and Behlendorf 2021)

<sup>53</sup>(Carey 2010)

<sup>54</sup>(Ginkel and Smith 1999)

<sup>55</sup>(Pierskalla 2010; deMeritt 2016)

<sup>56</sup>Rebels might target pro-government politicians to influence future election outcomes. However, the empirical evidence regarding how rebel electoral violence influences elections is mixed. Electoral violence can trigger voter backlash<sup>57</sup>. Yet, targeting of politicians can decrease support for the victim's party if the victim's party engages in negative campaigning<sup>58</sup>.

<sup>59</sup>(deMeritt 2016)

<sup>60</sup>(Truex 2019)

can radicalize *fence-sitters*, perhaps even a portion of *disloyals*, and potentially gain full support in a contested area where divided loyalties initially only marginally favored the rebel movement. We should, therefore, expect that:

Hypothesis 2: Rebels will frequently target pro-government local politicians in localities where loyalties are divided, but the government does not enjoy majority support.

## Empirical Design

In examining the relationship between political loyalties and rebel-led victimization of civilians, I focus on the PKK (*Partiya Karkerên Kurdistanê*) conflict in Turkey. I proxy political loyalties with district-level electoral outcomes. More specifically, I proxy rebel constituency support for the government with incumbent party victory. As for rebel-led victimization of rebel constituency members, I draw on a rich, novel dataset of the PKK's violent and coercive acts targeting civilians in Southeast Turkey.

The selection of the district as the level of analysis is guided by the difficulties associated with obtaining data at a level below the district. Even local news sources frequently omit details regarding the village/neighborhood where the incident occur, making it challenging to systematically collect such granular information. This scarcity of information is especially pronounced for three types of incidents: (1) low-lethality incidents that do not attract much media attention, (2) non-lethal incidents, such as harassment of local business owners, for which the media wishes to keep the victim's identity confidential, and (3) roadblocks/identity checks occurring outside of residential areas. A study using a village/neighborhood-level analysis would over-exclude these sorts of incidents, producing a much less representative sample of the PKK's coercive activities. Therefore, the district-level is the most granular level at which I could collect data, making district-level analysis the best, practically feasible research design.

Despite the practical feasibility of district-level analysis, there are inherent concerns with testing hypotheses pitched at the group-level with data at the district-level. An ideal test for my hypotheses would involve a direct measure of the rebel group's assessment of civilian loyalties *at the level the group conducts these assessments*<sup>61</sup>. Without access to such data, I am bound to work with certain assumptions -such as that rebels observe electoral outcomes to look for cues about civilian loyalties- and opt for a district-level analysis aimed at gauging variations in electoral behavior. Consequently, I cannot directly estimate the precise changes in rebels' beliefs about

<sup>61</sup>Had we access to systematic data on rebels' own assessment of civilian loyalties, we could separately estimate what Bueno De Mesquita and Tyson (2020) call "direct effects" (e.g., the immediate consequences of elections) and "informational effects" (e.g., changes in rebels' beliefs about civilian loyalties due to information revealed by elections).

civilians. Instead, I infer these belief updates by observing changes in rebel behavior.

### *The Turkey Case*

The PKK conflict is one of the most protracted civil conflicts in the world. The PKK launched an armed campaign to advocate for an independent Kurdish state in 1984. The conflict evolved into a high-casualty civil war in the early 1990s. During the war, the PKK employed conventional guerrilla tactics against security forces and terrorism against civilians in both the countryside and urban centers. The Turkish state's response involved the victimization and repression of civilians.

Although the PKK often targets civilians in Western Turkey, its violent activities are mostly confined to the country's Southeast, where ethnic Kurds constitute the majority. The PKK's constituency -ethnic Kurds- is divided in its political loyalties. The incumbent Justice and Development Party (AKP) has electoral strongholds in many Kurdish-majority provinces across the Southeast. The Peoples' Democratic Party (HDP) -closely associated with the Kurdish political movement in Turkey- also has many electoral strongholds in the region. Other opposition political parties have little electoral presence in the region.

I employ a regression discontinuity design (RDD) to examine how divided political loyalties, manifested in close elections in Kurdish majority Southeast Turkey, impact the rebels' victimization of their constituency members. The RDD approach compares the incidents of rebel-led victimization of civilians in districts where the incumbent party won the 2014 municipal elections by a close margin with those in districts where the incumbent party lost to the pro-Kurdish political party by a close margin.

The period of my empirical analysis spans from March 2014 to March 2019; it covers one electoral cycle from the 2014 municipal elections to the next municipal elections. The reasons for choosing this period are threefold. First, from 1990 to 2009, pro-Kurdish political parties were closed by the Turkish Constitutional Court, severely restricting Kurdish voters' voting choices in elections. Thus, incumbent party victories in Kurdish majority provinces between 1990-2009 might not fully reflect civilian support for the government. Second, peace talks between the government and the PKK took place between 2012 and 2015. The PKK's violent activities declined radically in this period, making it an inadequate time frame to study rebel-led civilian victimization. However, the conflict resumed after the talks broke down in 2015. Finally, I exclude the period after 2019 due to allegations of electoral fraud in the 2019 municipal elections. The dataset, spanning from 2014 to 2019, thus, covers a period where the PKK intensified its violent activities, and the rebel constituency was relatively free to express their support for different political parties in fair elections.

## *Sample and Data*

The dataset covers electoral districts with a substantial Kurdish population where the incumbent party (AKP) competed with the pro-Kurdish political party (HDP) in the 2014 municipal elections<sup>62</sup> in the 2014 municipal elections. First, I identify the districts with a substantial Kurdish population<sup>63</sup> using the Kurdish Insurgency Militants (KIM) Dataset<sup>64</sup>. Then, I identify the competitive districts where the incumbent party competed with the pro-Kurdish political party, using official data from Turkey's Supreme Election Council. I consider the districts (1) where AKP came first and HDP came second and (2) where AKP came second and HDP came first to be of relevance.

The final analysis data consists of a panel of 516 observations drawing upon 86 competitive districts<sup>65</sup> over the 2014-2019 period. The unit of observation is competitive district-year. Approximately 60% and 40% of the observations in my data contain values for the incumbent party vote margin that lie within 20% and 10% intervals around the cutoff point, respectively. This statistic suggests that a considerable percentage of districts in my sample witnessed close elections decided by small percentages of votes.

## *Dependent Variables*

To construct the dependent variables concerning the PKK-led victimization of the Kurdish constituency, I collected a rich, novel incident-level dataset of the PKK's violent and coercive acts targeting civilians in Kurdish majority provinces between 2014-2019.

The existing incident-level databases covering rebel-led civilian victimization worldwide suffer from several limitations that make them less than ideal for this study. To begin with, the GTD, GED, and ACLED overwhelmingly rely on reports from international news agencies. This creates two challenges. First, they tend to under-count small-scale, low-casualty, or non-lethal incidents<sup>66</sup>. Secondly, the district indicators of these datasets suffer from missing data. Finally, the precise characteristics of individuals targeted and reasons for why they were chosen as victims are often not recorded in existing datasets. For example, GED records the number of civilian casualties but lacks indicators concerning the characteristics of the civilians targeted. Similarly, ACLED categorizes rebel-perpetrated incidents as a battle, remote violence, or violence against civilians but does not indicate who precisely was targeted. The GTD's target sub-type indicator is intended

<sup>62</sup>HDP participated in these elections under the name Barış ve Demokrasi Partisi (BDP).

<sup>63</sup>The KIM dataset includes districts where the estimated Kurdish population is higher than 10%. The only Eastern/Southeastern districts being left out of the study (N=33) are those that lacked considerable PKK activity and substantial HDP electoral presence (see Appendix 9).

<sup>64</sup>(Tezcur 2016)

<sup>65</sup>The distribution of districts over provinces is as follows: Ağrı(5), Batman(5), Bingöl(2), Bitlis(4), Diyarbakır(13), Elazığ(1), Erzurum(4), Hakkari(4), Iğdır(1), Kars(1), Mardin(10), Muş(3), Şanlıurfa(8), Siirt(6), Şırnak(7), Van(12).

<sup>66</sup>(Davenport and Ball 2002; Krüger et al. 2013)

to capture the characteristics of the individuals targeted but also suffers from missing data.

To overcome these limitations, I compiled a new dataset using international and domestic sources published in English and Turkish<sup>67</sup>. The incidents are included in the dataset if (1) the incident occurred in provinces in Southeastern Turkey with significant Kurdish-speaking populations<sup>68</sup>, (2) multiple sources cite evidence that the PKK committed the act<sup>69</sup>, and (3) the incident involved killing, injuring, intimidating, or harassing civilians. Following Balcells (2017) and Balcells and Stanton (2021), I define a “civilian” as a noncombatant who is not a soldier in charge of a weapon and does not work in a job related to the military. The date, province, and district are recorded for each incident. The dataset further records whether the incident was lethal or non-lethal<sup>70</sup>. The dataset includes 572 incidents of PKK-led civilian victimization in Southeast Turkey between 2014-2019. Of these incidents, 242 have not been recorded by any of the aforementioned datasets. The coding protocol for the dataset is included in Appendix 1.

The dataset further classifies the civilians targeted in the incident into eight types:

- Public employees such as governors, mayors, doctors, teachers, utility workers, and construction workers employed in government-funded infrastructure projects (N=131)
- Local politicians associated with the incumbent party or other pro-government political parties (N=35)
- Local business owners (N=16)
- Civilian local officials such as village chiefs (N=8)
- Ethnic Kurdish civilians accused of being informants (N=6)
- Children kidnapped to be recruited (N=6)
- Others deemed as “traitors”, such as civilians who were kidnapped from their homes and whose incumbent party association cannot be confirmed (N=20)
- Bystanders in an attack intentionally targeted civilians, such as in a bombing in a public space (N=201)

Using these classifications, I construct three dependent variables (DVs). The first DV is PUBLIC WORKERS, denoting the number of incidents where mayors, doctors, teachers, utility, and construction workers were targeted in a given district in a given year. The second DV is TRAITORS,

<sup>67</sup>The most commonly used news sources are BBC Monitoring Europe, Reuters, Agence France Presse, and The Guardian, Milliyet, Anadolu Agency, Turkish Government News, CNN Türk, Bianet and Hurriyet Daily News.

<sup>68</sup>Adiyaman, Agri, Ardahan, Batman, Bingol, Bitlis, Diyarbakir, Elazig, Erzincan, Erzurum, Gaziantep, Hakkari, Igdir, Kahramanmaras, Kars, Malatya, Mardin, Mus, Sanliurfa, Siirt, Sirnak, Sivas, Tunceli and Van.

<sup>69</sup>Clashes between the PKK and the Turkish security forces are not included unless the PKK intentionally harmed civilians during the clash.

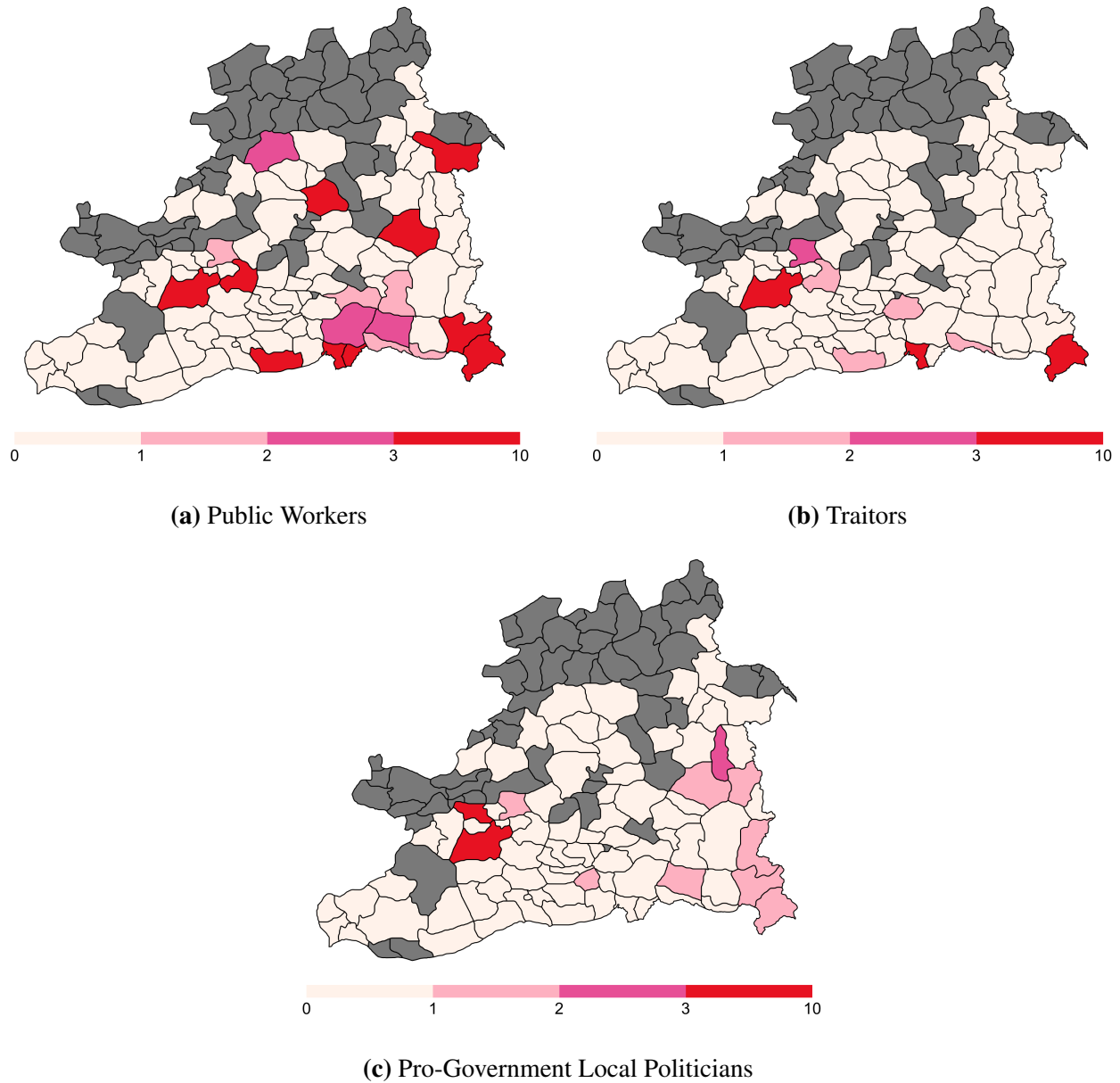
<sup>70</sup>Incidents are further classified into four types: attack (352 incidents), roadblock (118 incidents), kidnapping (47 incidents), and extortion (15 incidents). Roadblocks denote unique incidents where the PKK militants blocked highways and inter-city roads, intercepted civilian vehicles, and did identity checks on passengers.

representing the number of incidents involving the assassination, kidnapping, or harassment of ethnic Kurds accused of being informants, local business owners accused of not paying extortion money, and other co-ethnics explicitly targeted for non-compliance in a given district in a given year. I use these two DVs in testing H1, which postulates that rebels frequently target local public workers and other locals deemed traitors in districts where civilian loyalties are divided, but civilian preferences still favor the government. The final DV is PRO-GOVERNMENT LOCAL POLITICIANS, denoting the number of incidents involving the assassination or kidnapping of local politicians associated with the incumbent party's local branches or other pro-government political parties in a given district in a given year. This third DV is used to test H2, which predicts that rebels frequently target pro-government local politicians in subnational localities, where civilian loyalties are divided, but the government does not enjoy majority support. I use the logged number of incidents as DVs in my models. Similarly, the control variables with skewed distributions are also logged<sup>71</sup>. Summary statistics for all the variables are provided in Table 2.

Figure 1 maps the three types of civilian targets on a map of Southeastern Turkey. All maps show ample variation in the spatial distribution of incidents. The vast majority of districts experienced at least one incident. The targeting of public workers and those deemed traitors seems to follow similar spatial trajectories. In contrast, the targeting of the pro-government local politicians presents a different picture, as border districts rarely experience violence against local politicians. Moreover, some districts experienced high levels of rebel-led civilian victimization while their neighboring districts did not experience any. Taken together, these variations suggest that there are district-level factors that affect the PKK's targeting of its constituency members.

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<sup>71</sup>Following conventional practice, I added 1 to the variables containing zero values before performing the logarithmic transformation.



**Figure 1.** Mapping the Dependent Variables, 2014-2019

Note: The legend denotes the number of incidents. Districts greyed out are not included in the analysis because they either did not have a significant Kurdish population or a political party other than the incumbent, or the pro-Kurdish party came first or second in the 2014 municipal elections.



**Table 2.** Descriptive Statistics

Variable	Mean	Min	Max	SD
<i>Civilian Victimization Outcome</i>				
Public Workers (# of incidents)	0.21	0	7	0.77
Traitors (# of incidents)	0.08	0	4	0.39
Pro-Government Local Politicians (# of incidents)	0.08	0	3	0.33
<i>Assignment Variable</i>				
Incumbent Party Vote Margin	-0.16	-0.84	0.45	0.25
<i>Control Variables</i>				
Violent Government Repression (# of incidents)	1.2	0	92	5.62
Non-Violent Government Repression (# of incidents)	0.25	0	6	0.72
Frequency of armed clashes before 2012	10.57	0	111	17.41
Casualties from armed clashes before 2012	26.53	0	321	50.79
Extrajudicial killings/assassinations before 2004	9.34	0	152	24.36
Insurgent casualties before 2012	46.95	0	607	81.5
Number of voters in 2014 Municipal Elections	43773.17	1977	562429	79832.32
Insurgent recruits before 2012	43.66	0	201	42.32
District population	64486.64	8901	547875.33	76763.49
Urban population	32.56	8.18	74.06	15.44
Kurdish political party vote share before 2014	26.56	7.38	54.72	10.4
% of Kurdish population	63.94	15.84	81.88	15.05
Distance to capital city	1118.62	757	1595	174.9
Altitude of district centers	1165.24	200	2360	517.58
Rebellion in the 1920s	0.65	0	1	0.48
Literacy rate	51.6	36.76	63.35	6.1
Level of socioeconomic development	-0.26	-0.56	0.49	0.19

### *Identification and the Assignment Variable*

Using traditional statistical approaches to test the effect of civilian loyalties on rebel violence is problematic because patterns of support for the government are not random. Instead, they are likely influenced by prior incidents of rebel -or government-led civilian victimization. I use a regression discontinuity design (RDD) to overcome the problems of endogeneity and selection bias<sup>72</sup>.

I proxy rebel constituency support for the government with incumbent party victory in elections. An RDD takes advantage of the fact that the party affiliation of the winner changes discontinuously at a certain cutoff point of the assignment variable. My assignment variable is the incumbent party vote margin in the 2014 municipal elections. This margin is defined as the difference between the incumbent party's vote share and the pro-Kurdish political party's vote share. Thus, the cutoff point is zero. Positive values of the assignment variable fall into the treatment

<sup>72</sup>(Imbens and Lemieux 2008)

group: districts where the incumbent party won ( $N=24$ ). Negative values fall into the control group: districts where the pro-Kurdish political party won ( $N=62$ ).

The districts where the incumbent party won by a large margin are likely substantially different from districts where they lost by a wide margin. For example, PKK activity may historically be sparse in districts where the incumbent party won by a large margin. However, in districts with close elections, election outcomes are plausibly determined by idiosyncratic factors rather than systematic district characteristics. With this insight in mind, we can treat incumbent party victory as occurring randomly around the cutoff point. The districts where the incumbent party candidates barely won can serve as a counterfactual for districts where they narrowly lost. Thus, by estimating the models on observations whose values for the assignment variable lie within the proximity of the cutoff point, the causal effect of incumbent party victory on rebel violence can be estimated.

Figure 2 maps the assignment and treatment variables on a map of Southeastern Turkey. Panel A illustrates a significant variation in the assignment variable across districts. In Panel B, red districts are those the incumbent party lost, whereas blue ones are those the incumbent party won. Some degree of spatial clustering of red districts is visible. Yet, many blue districts border red districts. More importantly, Panel C, which only maps close elections, shows no clustering of red or blue districts. The lack of a clear spatial pattern for close elections is suggestive of close election outcomes being determined by idiosyncratic factors rather than by systematic district characteristics.

For an RDD to yield a reliable estimation of the causal effect, three identifying assumptions need to be met. First, there needs to be a discontinuity at the cutoff of the assignment variable. That is to say, observations whose values for the assignment variable are above the cutoff point receive the treatment, whereas others do not. This assumption is quickly met with election data. The districts where the vote margin was positive received the treatment (e.g., incumbent party victory).

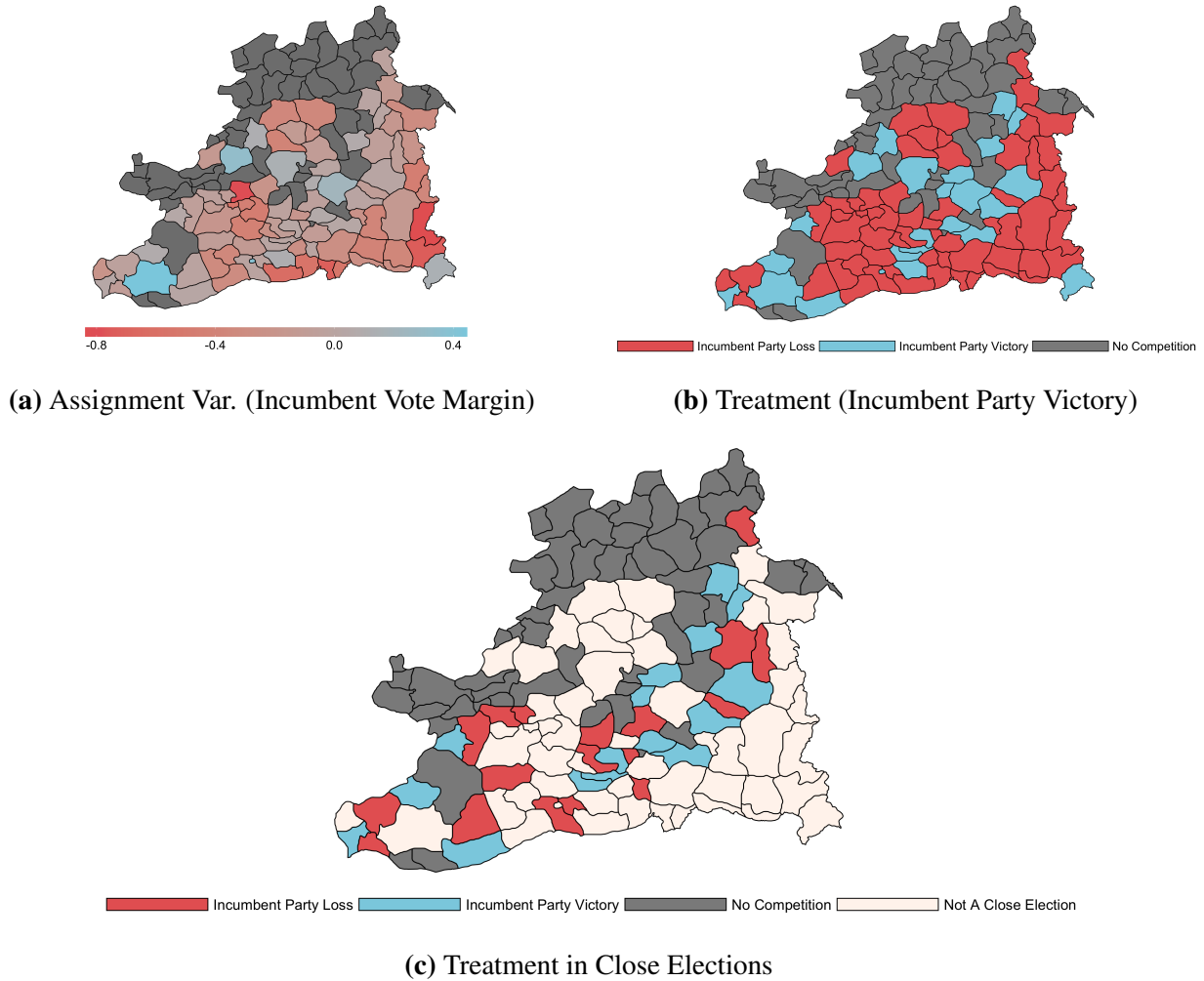
The second assumption is that the assignment variable should not have been manipulated to influence the treatment outcome. Such manipulation might have occurred if the incumbent party manipulated election results. V-Dem's Free and Fair Elections indicator, which captures the extent to which "election violence, government intimidation, fraud, large irregularities, and vote buying"<sup>73</sup> are absent, assigns Turkey a score of around 0.65 for the 2014 Municipal Elections. Although this is not a very high score, given the troubled history of the country's electoral democracy marked by military coups, it signifies a relatively free and fair election atmosphere. Furthermore, I test for the validity of the no-manipulation assumption using a McCrary test<sup>74</sup>. This discontinuity test was not significant, indicating no violation of the assumption (see Appendix 2).

Finally, all factors relevant to the outcome, besides treatment, must vary smoothly at the cutoff

<sup>73</sup>(*Free and Fair Elections Index* 2022)

<sup>74</sup>(McCrary 2008)

value. I conducted balance tests to ensure that districts where the incumbent party barely won and barely lost are similar in other relevant aspects.



**Figure 2.** Assignment and Treatment Variables, 2014 Municipal Elections

Note: In Panel A, the legend denotes the incumbent party vote margin. Negative values indicate incumbent party loss. Positive values indicate incumbent party victory. In Panel C, a close election is defined as one where the incumbent party vote margin was between -0.1 and 0.1, corresponding to a 10% difference in vote shares.

### *Control Variables and Balance Tests*

I estimate several models with and without control variables in my RDD analyses. The control variables include election-related covariates, conflict-related covariates, and socio-demographic controls. Data for the election-related controls come from official sources published by the Turkish government. Data for government repression of civilians come from the ACLED. Data for all other

controls are derived from the Kurdish Insurgency Militants Dataset<sup>7576</sup>. Table 3 examines whether these controls are balanced around the cutoff point.

**Table 3.** Balance Tests on Control Variables in Close Elections, 2014-2019

Variable	Incumbent Party Loss	Incumbent Party Victory	ttest
<i>Repression-Related Controls</i>			
Violent Government Repression (# of incidents)	2.67	4.06	0.64
Non-Violent Government Repression (# of incidents)	0.72	0.56	0.74
<i>Conflict-Related Controls</i>			
Frequency of armed clashes before 2012	6.06	4	0.35
Casualties from armed clashes before 2012	12.83	8.19	0.35
Extrajudicial killings/assassinations before 2004	4.17	1.31	0.03
Insurgent casualties before 2012	19.5	21	0.86
Insurgent recruits before 2012	27.22	23.88	0.66
<i>Socio-Demographic Controls</i>			
Number of voters in 2014 Municipal Elections	40294.83	34818	0.72
District population	56420.57	58161.66	0.92
Urban population	33.45	34.91	0.77
Kurdish political party vote share before 2014	24.49	17.29	0
% of Kurdish population	63.33	65.66	0.58
Distance to capital city	1060.22	1129.62	0.24
Altitude of district centers	1052.78	1140.94	0.6
Rebellion in the 1920s	0.61	0.5	0.53
Literacy rate	52.13	53.07	0.65
Level of socioeconomic development	-0.25	-0.25	0.97

The second column reports the mean value of each covariate in districts where the incumbent party won by less than a 10 percent margin, whereas the third column does the same for districts where they lost by less than a 10 percent margin. The last column reports the t-statistic on the difference of means. In most cases, the characteristics of districts with close elections do not statistically differ across treatment and control groups in close elections. Two characteristics are statistically different: the number of extrajudicial killings and political assassinations before 2004, and the pro-Kurdish political party vote share before 2014. However, Figure 4, presented in the next section, illustrates that control variables, including extrajudicial killings and vote shares before 2014, vary smoothly at the cutoff value, suggesting that all factors relevant to the outcome, besides

<sup>75</sup>(Tezcur 2016)

<sup>76</sup>The aggregated nature of these controls limits our ability to account for variations in rebel targeting of civilians prior to 2014 since these variables do not disaggregate target types. However, these controls are able to account for a variety of conflict legacies as they include measures of strength of rebel ties to civilian communities, the ease with which rebels can operate freely, the intensity of conflict experiences, and community-level civilian experiences with victimization.

treatment, run smoothly around the threshold. Thus, one can use the districts where the incumbent party barely won as a counterfactual for districts where they narrowly lost.

## Results

I conduct discontinuity regressions to estimate the average treatment effect of an incumbent party victory on PKK violence. This approach considers the estimation of the average treatment effect as a form of randomization<sup>77</sup>. It restricts the regression analysis to observations where the running variable (e.g., incumbent party vote margin) values lie close to the cutoff point. Therefore, the analysis allows the researcher to assess the effect of the incumbent party victory as if it were randomly assigned near the cutoff point (vote margin=0).

### *Local Public Workers and Other Locals Deemed As “Traitors”*

I hypothesize (H1) that rebel groups target local public workers and other locals deemed “traitors” in districts where civilian loyalties are divided, but electoral preferences still favor the government. Since close elections signal divided loyalties, I expect that the incumbent party’s victory in a district increases the PKK’s targeting of local public workers and the so-called traitors in that district.

Panel 1 of Table 4 summarizes the results from the regression discontinuity analyses of the PKK’s targeting of local public workers and traitors. The dependent variables in all models are the logged number of incidents of corresponding PKK acts. The models use Imbens and Kalyanaraman’s (2012) Optimal Bandwidth Calculation<sup>78</sup>. Models 1 and 4 are simple models without controls. Models 2 and 5 control only for violent government repression of civilians<sup>79</sup>. Models 3 and 6 are extended models, including all controls used in the balance tests. The coefficients on the control variables are omitted to save space but are presented in Appendix 3.

Across Models 1-6, I find support for H1. The results from different model specifications yield robust evidence that incumbent party victory has a statistically significant positive effect on the PKK’s targeting of so-called traitors (Models 4-6). The inclusion of controls does not change the central finding that incumbent party victory increases PKK’s violent and coercive acts against locals deemed “traitors”. The results regarding the targeting of local public workers are more mixed. Although the coefficient on incumbent party victory is positive across Models 1-3, it is

<sup>77</sup>(Jacob et al. 2012)

<sup>78</sup>The bandwidth restricts the sample to observations within a certain interval of the running variable around the cutoff point. In Appendix 4, I present the same model specifications run with Calonico, Cattaneo and Titiunik’s (2015) method for optimal bandwidth calculation. The results are comparable.

<sup>79</sup>Data on government repression come from ACLED. Violent government repression includes incidents of violence against civilians and excessive force against protestors. Non-violent government repression includes arrests and arbitrary detentions.

**Table 4.** Support for the Government and the PKK's Targeting of Specific Constituency Members, 2014-2019

<i>Panel 1: Testing Hypothesis 1</i>						
	<i>Public Workers</i>			<i>Traitors</i>		
	Model 1	Model 2	Model 3	Model 4	Model 5	Model 6
Treatment (Incumbent Party Vic.)	0.017 (0.020)	0.029 (0.022)	0.122*** (0.029)	0.004*** (0.001)	0.007*** (0.002)	0.010* (0.006)
Violent Gov. Repression		0.039** (0.015)	-0.004 (0.024)		-0.010*** (0.003)	-0.007* (0.004)
Non-Violent Gov. Repression			0.109** (0.048)			-0.039*** (0.010)
Observations	516	344	344	516	344	344
R2	0.006	0.018	0.189	0.005	0.012	0.142
Controls	No	1	All	No	1	All
Year-Dummies	No	No	Yes	No	No	Yes
Bandwidth	Imbens-K	Imbens-K	Imbens-K	Imbens-K	Imbens-K	Imbens-K
Polynomial Order	1	1	1	1	1	1
Slope	Separate	Separate	Separate	Separate	Separate	Separate

<i>Panel 2: Testing Hypothesis 2</i>			
	<i>Pro-Government Politicians</i>		
	Model 7	Model 8	Model 9
Treatment (Incumbent Party Vic.)	-0.037* (0.019)	-0.073*** (0.021)	-0.059** (0.026)
Violent Gov. Repression		0.001 (0.010)	-0.034** (0.014)
Non-Violent Gov. Repression			0.070** (0.033)
Observations	516	344	344
R2	0.013	0.030	0.181
Controls	No	1	All
Year-Dummies	No	No	Yes
Bandwidth	Imbens-K	Imbens-K	Imbens-K
Polynomial Order	1	1	1
Slope	Separate	Separate	Separate

Note 1: \*p<0.1; \*\*p<0.05; \*\*\*p<0.01

Note 2: The models are estimated with the first order of the local polynomial. Slopes are allowed to be different on the left and right of the cutoff point.

only significant in the extended model. When all the controls are included (Model 3), incumbent party victory is found to aggravate the PKK-led incidents targeting local public workers.

The upper side of Figure 3 shows the benchmark results regarding the targeting of local public

workers and other locals deemed “traitors”. The y-axes represent the number of incidents of corresponding PKK acts. The positive values on the x-axes correspond to the incumbent party victory, whereas the negative values correspond to the pro-Kurdish political party victory. The evidence for H1 is illustrated by the discontinuous upper jumps in the number of incidents targeting local public workers (Panel A) and those deemed “traitors” (Panel B) right at the cutoff value. Both graphs show a discontinuity in the PKK’s targeting of these segments of its constituency right at 0, where the elections switch from a pro-Kurdish political party victory to an incumbent party victory.

### *Pro-Government Local Politicians*

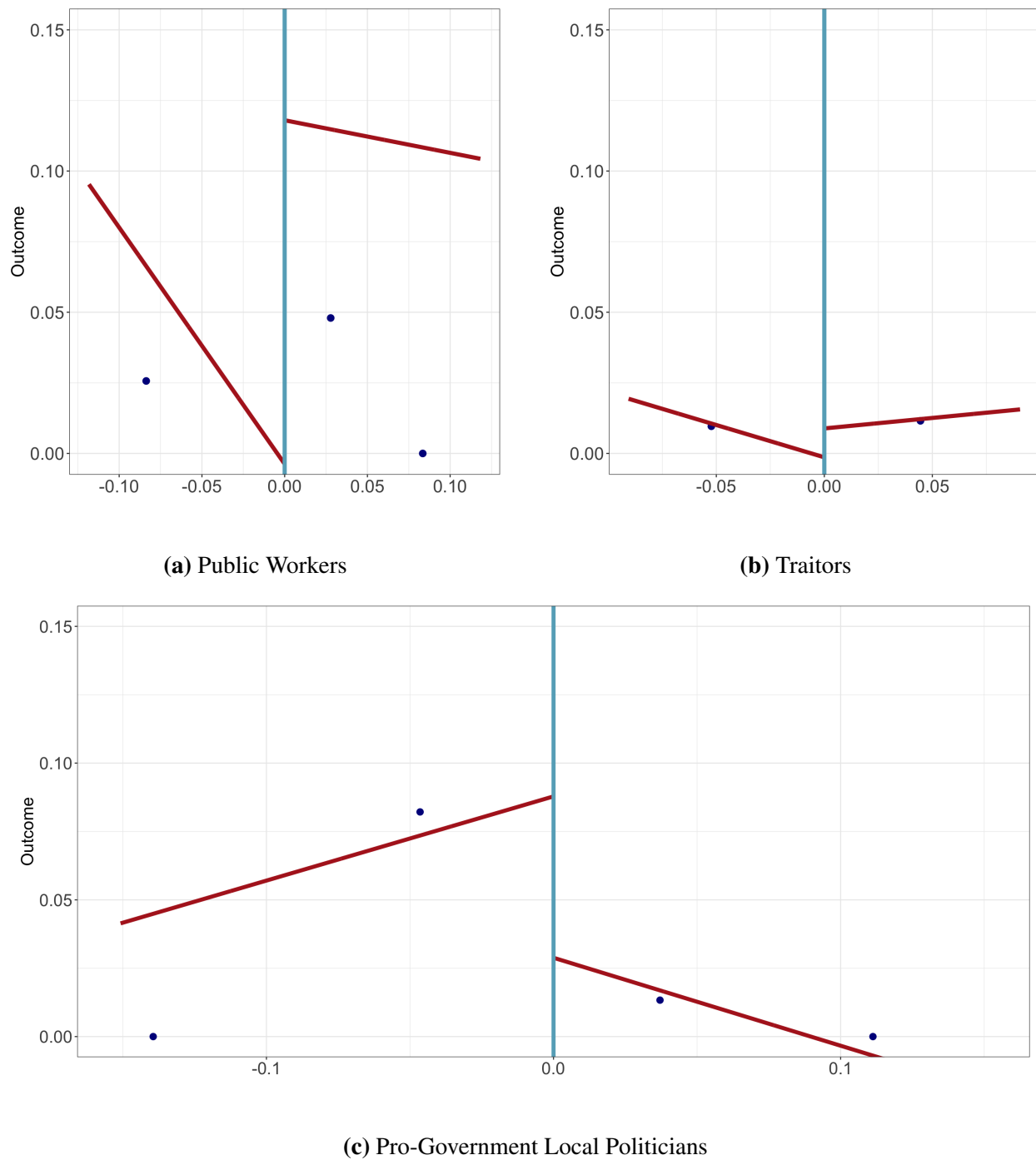
I hypothesize (H2) that rebels target pro-government local politicians in localities where loyalties are divided, but the government does not enjoy majority electoral support, suggesting that the incidents targeting pro-government local politicians should concentrate in districts where the pro-Kurdish political party has won the elections by a close margin. Thus, I expect that the incumbent party’s victory in a given district decreases the PKK’s targeting of co-ethnic pro-government politicians in that district.

Panel 2 of Table 4 summarizes the results from the regression discontinuity analyses of the PKK’s targeting of pro-government local politicians. The dependent variables in all models are the logged number of incidents of corresponding PKK acts. Model 7 is a simple model without controls. Model 8 controls for government violence against civilians, whereas Model 9 includes all controls.

The results, providing support for H2, are consistent across different model specifications (Models 7-9). They show a statistically significant negative effect on the PKK’s targeting of pro-government local politicians following an incumbent party victory. Incumbent party victory significantly decreases the targeting of pro-government local politicians. Including controls in the extended models does not change these findings. In Panel C of Figure 3, evidence for H2 is illustrated by the discontinuous lower jump in the number of incidents involving local politicians. The discontinuity in the PKK’s targeting of pro-government politicians at 0, where the elections switch from a pro-Kurdish political party victory to an incumbent party victory, supports the hypothesis (H2) that rebel groups target pro-government local politicians in subnational localities where loyalties are divided, but the government does not enjoy majority support.

The R-squared values of the simpler models are notably low. The fully extended models, which incorporate various controls, exhibit higher R-squared values. This increase in the R-squared values due to the inclusion of controls underscores the contribution of additional factors in explaining the variance in our dependent variables. However, the primary goal of this study is to identify causal relationships rather than to explain the total variance in the dependent variables. Although





**Figure 3.** Effect of Incumbent Party Victory at the Discontinuity Point

Note: The graphs use the extended models (Models 3, 6, and 9). The y-axes represent the number of incidents of corresponding PKK acts. The x-axes represent the assignment variable. The black vertical lines at zero represent the cutoff value. The dots are the bin averages. The red line shows the regression line.

the models yield low R-squared values, they successfully isolate the effect of my primary variable of interest-incumbent party victory. Taken together, these findings support my hypotheses and elucidate that the spatial variation in rebels' targeting of different rebel constituency members can be explained by civilians' political loyalties.

### *Robustness Checks*

The results from the discontinuity regressions of the average treatment effect support the study's hypotheses. However, as indicated above, an essential assumption of the RDD is that no other relevant indicator besides the treatment changes at the same cutoff value. Some of my control variables might be correlated with the incumbent party's victory. Yet, Figure 4 shows that these pre-treatment characteristics, except the distance to the capital, are continuous around the cutoff value. Furthermore, no control variables display a statistically significant discontinuity at 0 since the confidence intervals on the left and right of the cutoff value overlap. These graphs illustrate that the regression discontinuity design successfully randomizes the control variables around the cutoff value.

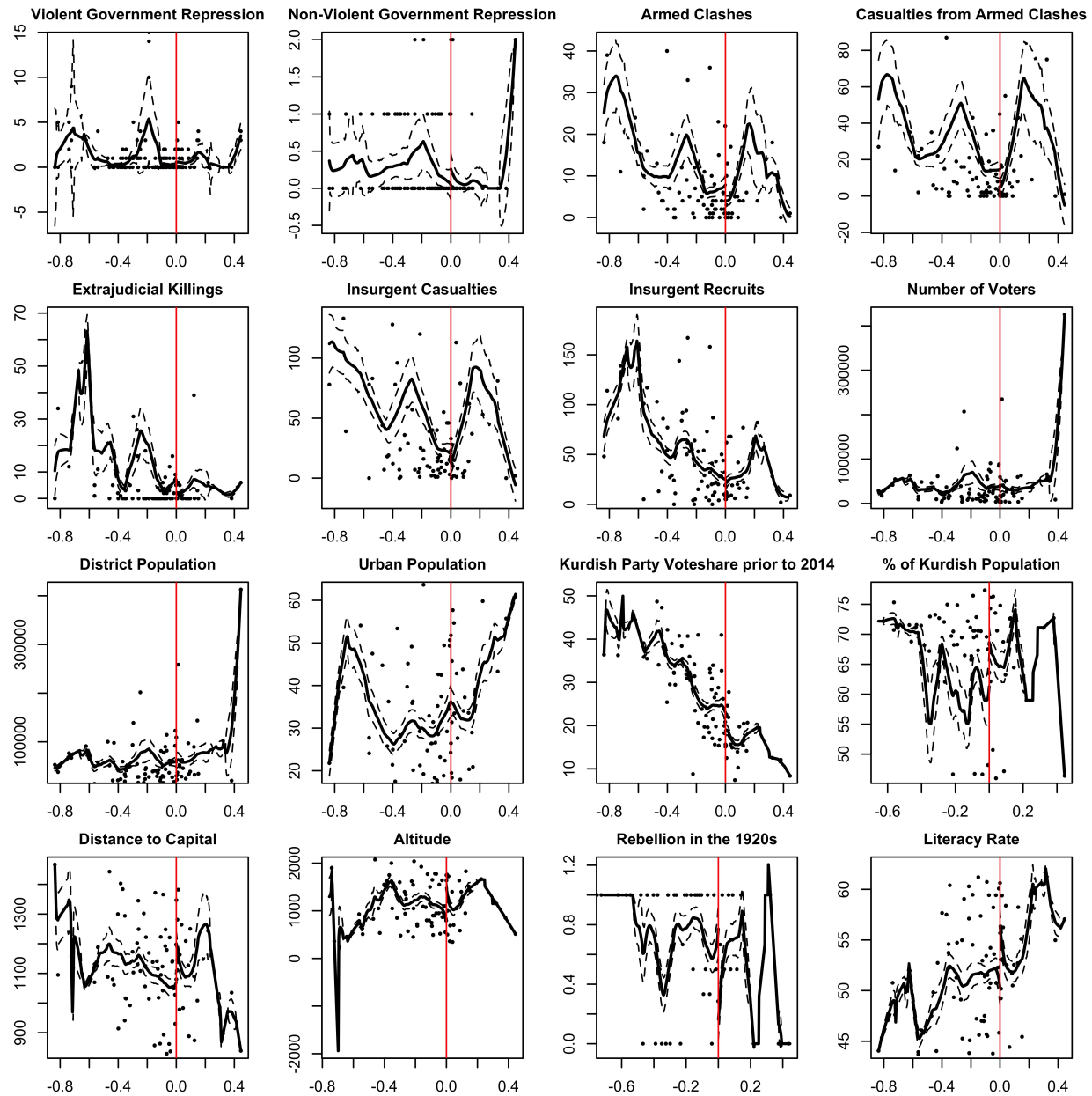
Although balance tests and discontinuity assessments provide evidence that the RDD approach can overcome the problems of endogeneity, it is still important to acknowledge that present-day political loyalties, especially Kurdish citizens' perceptions of the Turkish state<sup>80</sup>, have been shaped by the legacies of previous waves of PKK violence. For example, the PKK's raids of co-ethnic villages perceived to be pro-government in the late 1980s and early 1990s likely cultivated and consolidated civilian loyalties. To address this potential endogeneity bias further, I have conducted additional analyses that utilize data from two historical and political phenomena that emerged independently of PKK violence in the 1980s-1990s but are predictive of close elections and incumbent party victories: (1) the geographical distribution of dissident tribal populations and (2) the incumbency status of the candidates running in the 2014 elections. In models presented in Appendix 10, I use the number of Kurdish tribes that participated in the Sheikh Said rebellion in 1925 as a percentage of the total number of tribes living in the district<sup>81</sup> and whether the incumbent party's candidate in the 2014 elections was the then-municipal head of that district<sup>84</sup> to approximate incumbent party victory. The results are largely congruent with the primary findings.

I also address the possibility that other treatments happening simultaneously might contaminate the effects of incumbent party victory. For example, the appointment of trustees to municipalities

<sup>80</sup>(Loyle and Onder 2023)

<sup>81</sup>I consider historically dissident tribal populations relevant to present-day electoral behavior because community-level political tendencies are sticky<sup>82</sup> and individuals' political attitudes are influenced by the political environment they socialize in<sup>83</sup>. Data on tribal populations come from Belge and Sinanoglu (2022).

<sup>84</sup>Individual candidates' incumbency status has long been argued to lead to an "incumbency advantage". Moral, Ozen and Tokdemir (2015) documented that the incumbency advantage exists in Turkey.



**Figure 4.** Randomization of the Pre-Treatment Covariates

Note: The dots are the bin averages. The solid line represents the polynomial regression. The dashed lines denote the 95% confidence intervals.

won by the pro-Kurdish party in 2016 could contaminate the effects of incumbent party victory if the rebel group evaluated trustees as potentially “allegiance-altering” phenomena. The RDD models presented in Appendix 11 control for whether a district municipality was assigned a trustee in 2016<sup>85</sup> and yield results congruent with the main results.

I provide additional robustness checks the Appendices. First, I estimate my models on different bandwidths ranging from 0.05 (5% vote margin) to 0.20 (20% vote margin) and visualize the estimated coefficients on the treatment variable (Appendix 5). Several other bandwidths yield statistically significant results in the same direction, suggesting my results are not sensitive to bandwidth selection.

Next, I estimate my models by progressively increasing the polynomial order and visualize the estimated coefficients on the treatment variable (Appendix 6). Most results are robust to using other polynomial orders. For example, the estimated effect of the incumbent party’s victory on the targeting of public workers is positive and significant in first-, second-, and fourth-order polynomial regressions. Similarly, the impact of the treatment on the targeting of pro-government politicians is negative and significant in first, second, and fourth polynomial-order regressions.

I also only run my models with incidents included in the existing databases with worldwide coverage (e.g., GTD, UCDP-GED, and ACLED). As detailed in the Empirical Design section, these datasets tend to under-count small-scale, low-casualty, or non-lethal incidents. Using only existing databases, I cannot estimate the impact of incumbent party victory on the targeting of so-called traitors because they only record 12 incidents involving such individuals, none of which occurred in one of the districts with close elections. In comparison, my novel dataset includes 26 incidents involving individuals deemed traitors, which allowed me to estimate the treatment’s impact on targeting these individuals. This discrepancy illustrates the need for more fine-grained incident-level data to model civilian victimization. That being said, as presented in Appendix 7, the models run with existing databases yield similar results regarding the targeting of public employees and pro-government politicians.

Finally, I considered that my dependent variables may not be independent because rebels evaluate their potential targeting choices against each other<sup>86</sup>. I use an incident-level version of my original data to run multinomial logit models that treat the target as a nominal variable with three categories: public workers, traitors, and pro-government local politicians. The results reported in Appendix 12 are comparable to the main results in that incumbent party victory is found to be associated with an increase in the probability that rebels will target collaborators and a decrease in the likelihood that rebels will target pro-government politicians.

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<sup>85</sup>Data on trustees were collected by the author.

<sup>86</sup>(Onder 2023)

## Conclusion

This study departs from existing studies by focusing on how rebels strategize their targeting of civilians in the wake of divided civilian loyalties and overlaps between the rebel constituency and the government's political support base. In doing so, I presented a typology of rebel constituency members based on individuals' support for political violence and compliance with rebel demands (e.g., *loyals*, *fence-sitters*, *free-riders*, *disloyals*) and theorized how the subnational spatial distribution of these categories informs rebels' civilian-victimization strategy. I also sought to go beyond the usual distinction between selective and collective violence and examine who gets targeted and where. I conjectured that rebels strategize violence to keep *loyal* constituency members loyal, provoke government retaliation to radicalize moderates, and eliminate the so-called "traitors" to coerce *disloyals* into compliance. Accordingly, rebels prioritize targeting certain groups over others in different localities with varying levels of rebel constituency support for the government.

My results support the scholarly wisdom that rebel-led victimization of civilians is a tool for provocation and coercion. Yet, my findings strongly suggest that rebel strategies of civilian victimization are more complicated than what the usual co-ethnics vs. non-co-ethnics or selective vs. collective targeting dichotomies suggest. For example, I show not only that the PKK frequently targets co-ethnic Kurds but also that it targets different segments of the Kurdish constituency in different localities.

Notably, there are a few caveats and remaining questions worth mentioning. First, who gets targeted can be context-dependent. The targeting of public workers was a popular strategy of the PKK. In other conflicts, rebels may target other segments of their constituency. While my work speaks directly to the role of civilian loyalties in shaping a separatist rebel group's behavior in a geographically confined conflict, potential group-level variation in targeting choices should be explored further. Future studies can investigate the extent to which my central theoretical premise -that rebels need to intimidate *free-riders* while also sparing harm to *loyals*- is generalizable to center-seeking or religiously motivated rebel groups fighting conflicts where rebel activity is more geographically dispersed, or rebel constituencies are defined in cross-national terms.

Secondly, I have examined my research question in the case of a rebel movement that had an affiliated political party. The rebels' victimization of rebel constituencies in the absence of electoral competition in the conflict region remains a question. Furthermore, how the PKK assessed civilian loyalties in previous periods (e.g., 1980s, 1990s) when the pro-Kurdish political parties were not present is another remaining question. The study of wartime allegiances needs to further call into question how rebel groups discern civilian loyalties in the absence of strong cues, such as those provided by election results.

Finally, I have not interrogated the extent to which electoral support for the government may

or may not translate into material support for the security forces fighting the rebels. Furthermore, in focusing on rebel strategies, I have not examined how civilians navigate the conflict. Civilians, being resourceful actors with individual agency, may devise strategies to remain neutral during conflict. The extent to which rebels' coercion and provocation strategies succeed in altering civilian loyalties in the long run needs to be explored in future research.

Understanding how civilian allegiances shape rebel strategies of civilian victimization is an important step in understanding the consequences of rebel-civilian interactions during and after conflict. This study has broad implications for the study of rebel-civilian interactions. First, my theoretical framework proposes an innovation in conceptualizing the variations in political loyalties of individuals in conflict zones. My typology of rebel constituency members not only offers theoretical justifications for why rebel violence against civilians follows different trajectories in different subnational localities but also opens up new avenues for scholars who study rebel-civilian interactions. Secondly, by gauging data that records the unique characteristics of the civilians being targeted, I highlight how rebels can strategically customize their civilian victimization strategy to alter wartime political loyalties. In this regard, this study calls for greater scholarly attention to scrutinizing individual or community-level characteristics of civilians, beyond ethnic or identity-cleavages, in rebel-civilian interactions.

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# Appendix

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## Coding Protocol

This Appendix outlines the coding protocol for the dataset of the PKK-led victimization of rebel constituencies in Southeastern Turkey. The dataset compiles 572 incidents (2014-2019) related to the PKK's coercive acts, either directly targeting civilians or unintentionally harming civilian bystanders in provinces located in southeastern Turkey with significant Kurdish-speaking populations (e.g., Adiyaman, Agri, Ardahan, Batman, Bingol, Bitlis, Diyarbakir, Elazig, Erzincan, Erzurum, Gaziantep, Hakkari, Igdir, Kahramanmaras, Kars, Malatya, Mardin, Mus, Sanliurfa, Siirt, Sirnak, Sivas, Tunceli and Van). 329 of those incidents are included in one of the following data sources: UCDP GED, ACLED, and GTD. 243 incidents are unique to this dataset and, to the best of the author's knowledge, have not been included in any other publicly available dataset.

The distribution of the incidents according to incident type is as follows:

1. 352 attacks (bombing, armed assault, etc.)
2. 118 roadblocks and/or identity checks
3. 47 kidnappings
4. 15 extortion acts

The distribution of the incidents according to the type of civilian victimized in the incident is as follows:

1. 201 incidents involving bystanders harmed in attacks directly targeting civilians
2. 109 incidents involving bystanders harmed in attacks primarily targeting the security forces such as the military, the police, the gendarmerie, and armed village guards (e.g., locals who are allied with the Turkish state)
3. 131 incidents involving government workers (governors, mayors, doctors, teachers, utility workers, construction workers working for government-funded infrastructure or development projects, etc.)
4. 16 incidents involving local business owners
5. 35 incidents involving local politicians working for political parties other than HDP
6. 6 incidents involving potential recruits to the PKK
7. 6 incidents involving ethnic Kurdish informants working for the state
8. 8 incidents involving a civilian local official (e.g., village chief)
9. 20 incidents involving other types of civilian victims

Aydin and Emrence (2015, p. 59-63) identify similar categories as the PKK's frequent targets in the 1990s (e.g., transportation/communication targets such as road construction facilities, passenger trains, railroad workers, radio-link stations, economic targets such as drilling sites, coal mines, private contractors in infrastructure projects, education targets such as teachers and schools, and political targets such as local politicians).

The distribution of the 243 incidents unique to this dataset according to incident type is as follows:

1. 106 attacks (bombing, armed assault, etc.)
2. 104 roadblocks and/or identity checks

3. 18 kidnappings
4. 15 extortion acts

The distribution of the 243 incidents unique to this dataset according to the type of civilian victimized in the incident is as follows:

1. 117 incidents involving bystanders harmed in attacks directly targeting civilians
2. 55 incidents involving bystanders harmed in attacks primarily targeting the security forces such as the military, the police, the gendarmerie, and armed village guards (e.g., locals who are allied with the Turkish state)
3. 36 incidents involving government workers (governors, mayors, doctors, teachers, utility workers, construction workers working for government-funded infrastructure or development projects, etc.)
4. 14 incidents involving local business owners
5. 6 incidents involving local politicians working for political parties other than HDP
6. 4 incidents involving potential recruits to the PKK
7. 3 incidents involving ethnic Kurdish informants working for the state
8. 1 incident involving a civilian local official (e.g., village chief)
9. 7 incidents involving other types of civilian victims

#### CODING DECISIONS

Clashes between the PKK and the Turkish security forces are not included unless there is evidence that the PKK has initiated the clash.

Incident type:

1. Roadblocks (123 incidents)
2. The kidnapping of civilians and attacks (shooting, bombings, etc.) directly targeting civilians (46 kidnappings + 106 attacks = 152 incidents)
3. Attacks (shooting, bombings, etc.) primarily targeting the security personnel but resulted in the killing or injuring of civilian bystanders (93 incidents)
4. Extortion (15 incidents)

Incidents of roadblocks by the PKK militants intended to stop the advancing of government security forces during military operations are not recorded. Incidents of roadblocks by pro-PKK demonstrators in city or town centers are not recorded. Only those incidents of roadblocking by the PKK militants involving intercepting vehicles and doing identity checks are recorded. If the roadblock did not involve the injuring or kidnapping of civilians and/or security personnel, it is recorded as a roadblock but a non-violent one. If the roadblock incident ended in injuring or kidnapping of a civilian or security personnel, the incident is recorded as a roadblock, a violent one, and the casualties reported. If there was a gun battle between the PKK militants and the security personnel dispatched to the area following the roadblock, the gun battle is recorded as a separate incident of attack.

Incidents of citizens being tried and punished in “PKK courts” are recorded as attacks targeting civilians, with the civilian type being “other”.

Civilian type for incidents whose target is civilian:

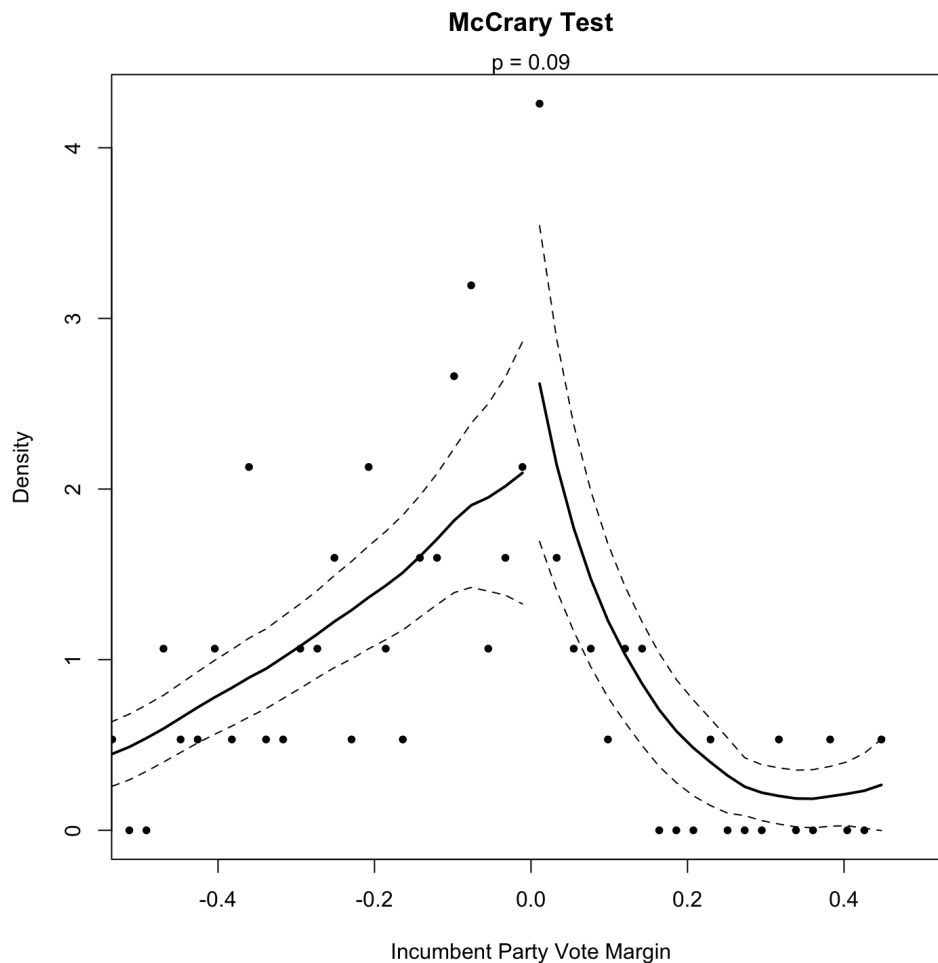
1. AKP, HUDA PAR, and other local politicians associated with political parties other than HDP (33 incidents)
2. informant (5 incidents)
3. local official (6 incidents)
4. government worker (64 incidents)
5. bystander (158 incidents)
6. recruit (8 incidents)
7. other (12 incidents)
8. business (15 incidents)

Citizens who were stopped during roadblocks/identity checks are coded as bystanders. Village heads are coded as local officials. Laborers working in the road, dam, factory, police/gendarmerie station constructions, and drivers carrying food/supplies to police/gendarmerie stations are coded as government workers. Paramedics, doctors, and teachers are coded as government workers. Attacks against schools are coded as incidents targeting government workers. If there happened to be government workers among the vehicles intercepted during a roadblock, the incident is coded as a case of bystanders. Underage civilians kidnapped to be recruited into the PKK are coded recruits. Workers of private companies are coded as bystanders. If the sources identified no particular reason for why the civilians were targeted, they are coded as bystanders. Those civilians who got killed or injured in blasts or armed assaults in public places or attacks against government forces are coded as bystanders. Civilians who were specifically targeted (taken away from their homes etc.) and assassinated, whose informant/collaborator and/or AKP connection cannot be confirmed, are recorded as other.



## McCrary Test

McCrary (2008) test conducts a test of the null hypothesis that there is continuity of the density of the covariate that underlies the assignment at the discontinuity point, against the alternative hypothesis that there is a jump in the density function at that point. A discontinuity (rejection of the null hypothesis) suggests that the no-manipulation assumption is violated. As shown in Figure A.1, this discontinuity test is not significant ( $p = 0.09$ ) at the conventional 95% confidence interval, indicating no violation of this assumption.



**Figure A.1.** Testing the discontinuity at the cutoff of the assignment variable

## Table 4 with Control Variable Coefficients

Table A.1 shows that full specifications of the extended models presented in Table 4 of the main text.

**Table A.1.** Table 4 with Control Variable Coefficients

	Public Workers	Traitors	Pro-Gov Politicians
Treatment (Incumbent Party Victory)	0.122*** (0.029)	0.010* (0.006)	−0.059** (0.026)
Violent Government Repression (number of incidents)	−0.004 (0.024)	−0.007* (0.004)	−0.034** (0.014)
Non-Violent Government Repression (number of incidents)	0.109** (0.048)	−0.039*** (0.010)	0.070** (0.033)
Frequency of armed clashes prior to 2012	0.057 (0.050)	0.012* (0.006)	−0.056 (0.035)
Casualties from armed clashes prior to 2012	−0.053 (0.036)	−0.019** (0.009)	0.054** (0.026)
Extrajudicial killings/political assassinations prior to 2004	0.041*** (0.014)	−0.006** (0.003)	−0.008 (0.008)
Insurgent casualties prior to 2012	−0.003 (0.006)	−0.008*** (0.002)	−0.002 (0.005)
Number of voters in 2014 Municipal Elections	0.067*** (0.014)	0.011 (0.011)	0.014 (0.014)
Insurgent recruits prior to 2012	−0.020** (0.010)	0.008*** (0.003)	−0.001 (0.006)
District population	−0.046** (0.022)	−0.016** (0.008)	0.049*** (0.019)
Urban population	−0.050 (0.031)	−0.072*** (0.021)	0.071** (0.033)
Kurdish political party vote share in elections prior to 2014	0.002 (0.002)	0.0004 (0.001)	0.001 (0.002)
% of Kurdish population	−0.166*** (0.042)	0.062*** (0.017)	0.020 (0.014)
Distance to capital city	0.252** (0.114)	−0.061* (0.031)	0.033 (0.052)
Altitude of district centers	0.019 (0.027)	0.014 (0.018)	0.006 (0.011)
Rebellion in the 1920s	−0.023 (0.023)	0.043*** (0.010)	−0.081*** (0.023)
Literacy rate	−0.015*** (0.004)	−0.001 (0.002)	−0.002 (0.002)
Level of socioeconomic development	0.155 (0.143)	0.227** (0.088)	−0.248* (0.147)
Year 2016	0.081*** (0.017)	0.044*** (0.010)	0.077*** (0.017)
Year 2017	0.048 (0.013)	−0.008** (0.004)	0.025* (0.013)
Year 2018	0.019 (0.014)	−0.002 (0.003)	0.007 (0.011)
Constant	−0.470 (0.649)	0.488* (0.252)	−1.121** (0.487)
Observations	344	344	344
R <sup>2</sup>	0.189	0.142	0.181
Adjusted R <sup>2</sup>	0.039	−0.064	0.061

Note:

\*p<0.1; \*\*p<0.05; \*\*\*p<0.01

## Alternative Optimal Bandwidth Calculation

The main models presented in Table 4 of the main text uses Imbens-Kalyanaraman Optimal Bandwidth Calculation to calculate the bandwidth. I Table A.2, I present the same model specification run using Calonico, Cattaneo and Titiunik's (2015) method for optimal bandwidth calculation.

**Table A.2.** Alternative Optimal Bandwidth Calculation

	Public Workers				Traitors		Pro-Gov Politicians		
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Treatment (Incumbent Party Victory)	−0.0003 (0.026)	0.014 (0.029)	0.051 (0.036)	0.014** (0.006)	0.022** (0.009)	0.037** (0.015)	−0.016 (0.015)	−0.043** (0.017)	−0.183*** (0.031)
Violent Government Repression (number of incidents)		0.060*** (0.019)	0.027 (0.030)		−0.014*** (0.004)	−0.002 (0.006)		−0.003 (0.008)	−0.046*** (0.012)
Non-Violent Government Repression (number of incidents)			0.027 (0.043)			−0.025* (0.013)			0.046 (0.031)
Frequency of armed clashes prior to 2012			0.081 (0.064)			0.049** (0.020)			−0.020 (0.031)
Casualties from armed clashes prior to 2012			−0.060 (0.045)			−0.038*** (0.014)			0.044** (0.022)
Extrajudicial killings/political assassinations prior to 2004			0.012 (0.017)			−0.006 (0.004)			−0.078*** (0.016)
Insurgent casualties prior to 2012			0.015* (0.009)			0.006** (0.003)			−0.016** (0.007)
Number of voters in 2014 Municipal Elections			0.032* (0.017)			−0.002 (0.010)			0.023* (0.014)
Insurgent recruits prior to 2012			−0.019* (0.011)			0.033*** (0.010)			−0.026*** (0.009)
District population			−0.024 (0.029)			−0.036*** (0.010)			0.119*** (0.023)
Urban population			−0.036 (0.031)			0.014 (0.027)			0.023 (0.035)
Kurdish political party vote share in elections prior to 2014			0.002 (0.002)			−0.001 (0.001)			0.008*** (0.002)
% of Kurdish population			−0.017 (0.022)			−0.020 (0.032)			0.295*** (0.044)
Distance to capital city			0.123 (0.114)			−0.078 (0.047)			0.271*** (0.079)
Altitude of district centers			−0.016 (0.032)			0.029 (0.020)			−0.085*** (0.018)
Rebellion in the 1920s			−0.033 (0.022)			0.032*** (0.010)			−0.159** (0.025)
Literacy rate			−0.004 (0.003)			0.001 (0.002)			−0.007*** (0.002)
Level of socioeconomic development			0.116 (0.160)			0.126 (0.088)			−0.239** (0.116)
Year 2016			0.112*** (0.021)			0.038*** (0.011)			0.097*** (0.016)
Year 2017			0.100*** (0.024)			0.027* (0.014)			0.026** (0.012)
Year 2018			0.022 (0.016)			−0.001 (0.004)			0.007 (0.012)
Constant	−0.0001 (0.018)	−0.009 (0.018)	−0.498 (0.703)	−0.010* (0.006)	−0.011 (0.008)	0.603* (0.327)	0.056*** (0.013)	0.062*** (0.017)	−3.596*** (0.649)
Observations	516	344	344	516	344	344	516	344	344
R <sup>2</sup>	0.051	0.062	0.170	0.013	0.024	0.111	0.009	0.032	0.270
Adjusted R <sup>2</sup>	0.041	0.042	0.059	−0.001	−0.004	−0.059	−0.006	0.002	0.121

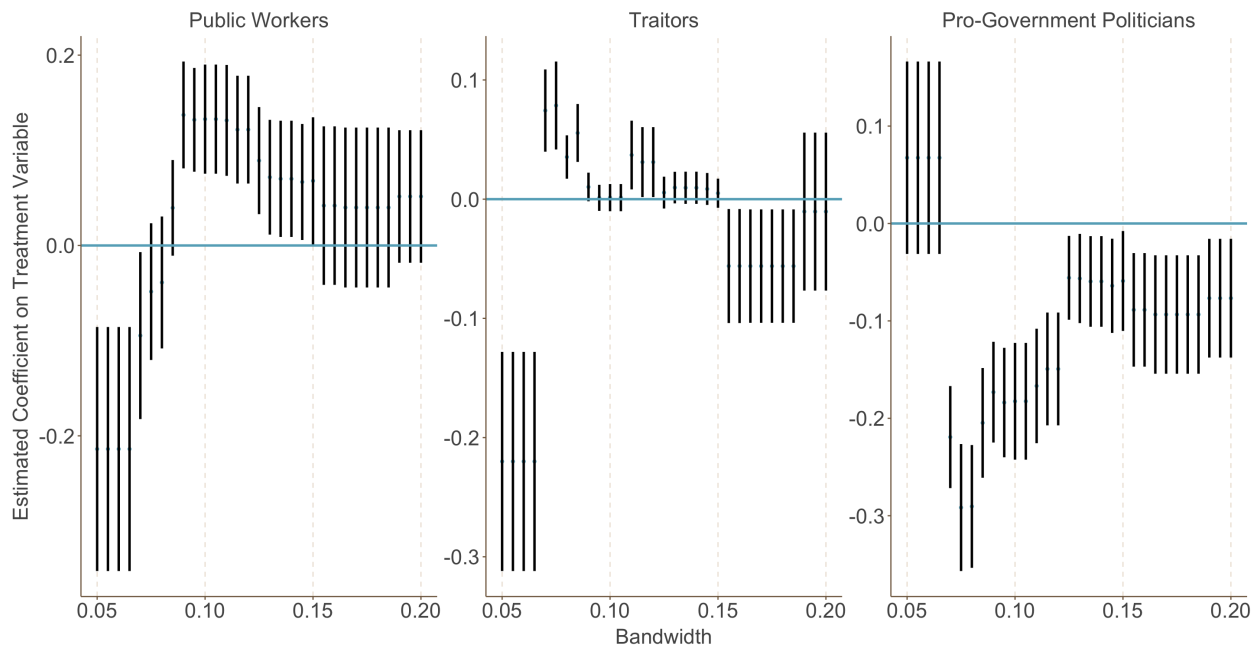
Note:

\*p<0.1; \*\*p<0.05; \*\*\*p<0.01

## Sensitivity to Bandwidth Selection

I estimate the extended models presented in Table 4 (Model 3, 6, 9) on a number of different bandwidths ranging from 0.05 (5% vote margin) to 0.20 (20% vote margin). Figure A.2 below plots the estimated coefficients on the treatment variable (e.g., incumbent party victory) on varying bandwidths.

The impact of incumbent party victory on the incidents targeting public worker and the so-called traitors is positive and significant, as expected, when the bandwidth ranges from 0.09 to 0.15. With larger bandwidths, these impacts are estimated to be positive but insignificant. The impact of incumbent party victory on incidents targeting pro-government politicians is consistently negative and significant, as expected, when the bandwidth ranges from 0.07 to 0.2.

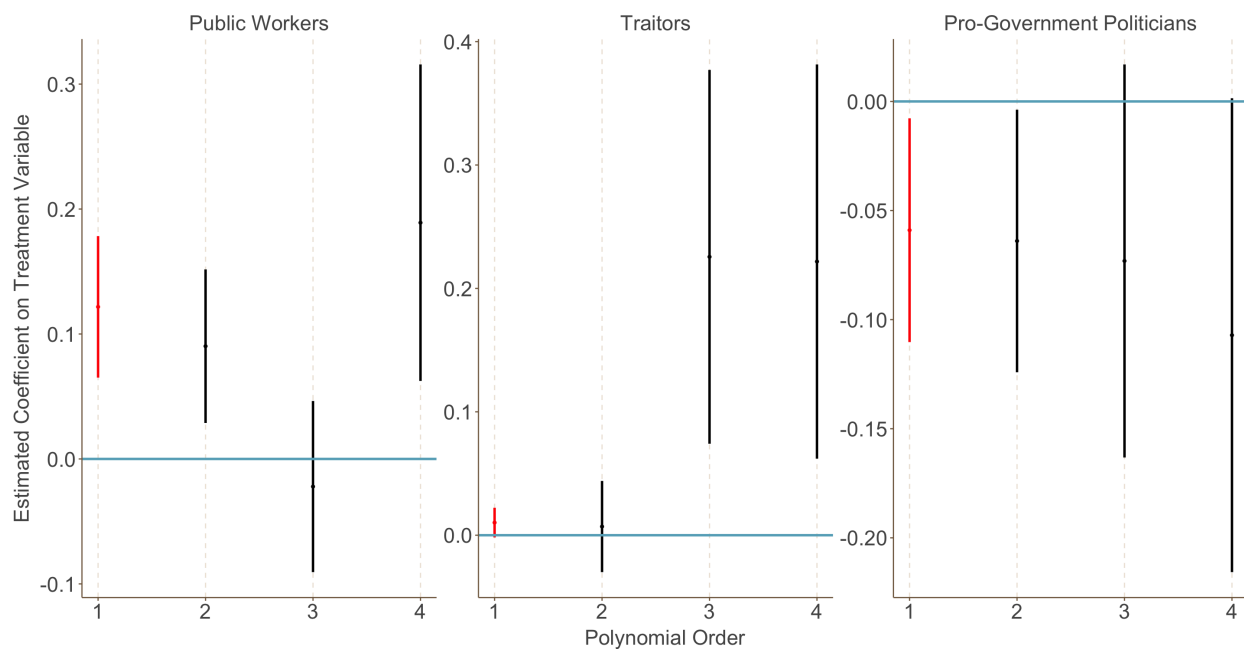


**Figure A.2.** Sensitivity checks regarding bandwidth selection

## Sensitivity to Polynomial Order

I estimate the extended models presented in Table 4 (Model 3, 6, 9) using different polynomial orders ranging from 1 to 4. Figure A.3 below plots the estimated coefficients on the treatment variable (e.g., incumbent party victory) on varying polynomial orders.

The impact of incumbent party victory on incidents targeting public workers is positive and significant, as expected, using the first, second and fourth polynomial orders. Its impact on incidents targeting the so-called traitors is positive, as expected, regardless of polynomial order. However, the treatment is not significant for the second order. The impact of the treatment on incidents targeting pro-government local politicians is negative, expected, regardless of polynomial order. Yet, it is not significant for the third polynomial order. All in all, the model are not very sensitive to different polynomial orders.



**Figure A.3.** Sensitivity checks regarding polynomial order

## Models with Incidents Included in the UCDP-GED, GTD and ACLED

The main models presented in Table 4 of the main uses the novel dataset that I collected for this project. In Table A.3, I present the same model specifications run using the existing databases (e.g., UCDP-GED, GTD and ACLED).

**Table A.3.** Models with Incidents Included in the UCDP-GED, GTD and ACLED

	Public Workers			Pro-Gov Politicians		
	(1)	(2)	(3)	(4)	(5)	(6)
Treatment (Incumbent Party Victory)	0.031* (0.018)	0.012 (0.024)	0.081*** (0.030)	-0.026* (0.015)	-0.049*** (0.018)	-0.045** (0.023)
Government Violence		0.046*** (0.017)	0.006 (0.026)		0.005 (0.010)	-0.043*** (0.014)
Government Repression			0.099* (0.051)			0.066** (0.033)
Observations	516	344	344	516	344	344
R <sup>2</sup>	0.006	0.020	0.180	0.008	0.019	0.227
Adjusted R <sup>2</sup>	-0.007	-0.004	0.045	-0.004	-0.005	0.104
Controls	No	1	All	No	1	All
Bandwidth	Imbens-K	Imbens-K	Imbens-K	Imbens-K	Imbens-K	Imbens-K
Polynomial Order	1	1	1	1	1	1
Slope	Separate	Separate	Separate	Separate	Separate	Separate
Note:	*p<0.1; **p<0.05; ***p<0.01					

## The Selection of District-Level as the Level of Analysis

The selection of the district-level as my level of analysis is guided by certain practical concerns. Although the election results are reported at the village/neighborhood level, the empirical analysis required to be conducted for this study was not possible to conduct at the village/neighborhood level for two reasons. First, systematically identifying the villages/neighborhoods where the PKK's violent or coercive acts took place is discernibly difficult. One of the reasons why this study used original event data collected at the district level is that publicly available event datasets suffer from missingness on their district indicators. I was able to systematically collect event data measured at the district-level by relying on local news sources. However, even local news sources frequently leave out details regarding the village/neighborhood where the incident occurred. This is especially true for three types of incidents: (1) low-lethality incidents that do not attract much media attention, (2) non-lethal incidents, such as harassment of local business owners, for which the media wants to keep the identity of the victim secret, and (3) incidents of roadblocks/identity checks that happen outside of residential areas. Hence, the data collection effort was not able to systematically collect village/neighborhood level information. A study using a neighborhood or village-level analysis would over-exclude these sorts of incidents, producing a much less representative sample of PKK-led victimization of co-ethnic civilians. This could have significant implications for the findings, and the interpretation of findings, leading to imprecise conclusions.

Secondly, most control variables needed to perform balance tests and account for confounders in regression models are not available at the village/neighborhood level. This is true for all pre-2014 conflict-related controls for which data collection efforts suffer the same problems articulated above. This is also true for some demographic control variables. For example, data on factors such as distance to capital, rebellion in the 1920s, level of socioeconomic development, and estimated percentage of Kurdish population are not available at a level below the district. Collecting such demographic data at the village/neighborhood level is beyond the scope of this project. Hence, the district-level is most granular level at which I could collect and compile data on each one of my variables.

Taken together, the inherent difficulties associated with obtaining village/neighborhood-level data from Turkey suggest that an analysis at the district level is the best available practically feasible research design.

## Additional Information on the Inclusion Criteria and Sample

The study covers electoral districts with a substantial Kurdish population where the incumbent party (AKP) competed with the pro-Kurdish political party (HDP) in the 2014 municipal elections. To further elucidate which districts are included and which ones are left out, the data was constructed as follows: I started with the 24 Eastern and Southeastern provinces (Adıyaman, Ağrı, Ardahan, Batman, Bingöl, Bitlis, Diyarbakır, Elazığ, Erzincan, Erzurum, Gaziantep, Hakkari, Iğdır, Kahramanmaraş, Kars, Malatya, Mardin, Muş, Şanlıurfa, Siirt, Şırnak, Sivas, Tunceli, Van). According to official election results, 222 electoral districts are within the boundaries of these 24 provinces. Then, using the Kurdish Insurgency Militants (KIM) Dataset<sup>87</sup>, I identified the districts with a substantial Kurdish population. Then, I identified the districts where the incumbent party competed with the pro-Kurdish political party, using official data from the Supreme Election Council of Turkey. I considered the districts (1) where AKP came first and HDP came second and (2) where AKP came second and HDP came first to be of relevance.

To begin with, 189 out of 222 of all Eastern/Southeastern districts are identified as having substantial Kurdish populations (Tezcur 2016). The remaining 33 districts belonging to one of the 24 Eastern/Southeastern provinces are left out of the study because they do not have a substantial Kurdish population. These 33 districts being left out are in Erzurum (12), Kahramanmaraş (4), Malatya (5), and Sivas (12). Erzurum, Kahramanmaraş, Malatya, and Sivas historically experienced much lower levels of insurgency activity compared to other Eastern/Southeastern provinces and were excluded from the emergency zone in the 1990s.

Sample selection is unlikely to bias my analysis for four reasons. First, the KIM dataset's inclusion criteria result in a quite comprehensive sample of districts because the dataset includes all districts with an estimated Kurdish population higher than 10%. 10% being a very low threshold increases our confidence that districts, which experienced (1) insurgency in the 1990s, (2) PKK-led victimization of Southeastern ethnic Kurds in the study's time period, and (3) HDP-AKP electoral competition, are all included in the study. The comprehensiveness of the dataset is illustrated by the aforementioned fact that 189 out of all 222 Eastern/Southeastern districts qualify as districts with substantial Kurdish populations.

Secondly, the 33 districts being left out are extremely unlikely to bias any analysis of AKP-HDP electoral competition because HDP (known as BDP in the 2014 elections) did not have a substantial electoral presence in any of the 33 districts that are left out. HDP/BDP did not run in the 2014 municipal elections in 30 of the 33 districts left out. In the remaining 3 districts, HDP/BDP's vote share in the 2014 municipal elections ranged between 1% and 5%. In 28 of the 33 districts left out, AKP won the 2014 municipal elections with a great margin, whereas the remaining 5 districts were won by CHP (2), MHP (2), and SP (1) with close margins. In other words, the only Eastern/Southeastern districts being left out of the study due to the KIM dataset's ethnicity-related inclusion criteria are districts that did not experience AKP-HDP electoral competition.

Thirdly, the final data on which RDD analysis is conducted consists of a panel of 516 observations drawing upon 86 districts over the 2014-2019 period. This is because the incumbent party intensely competed with the pro-Kurdish political party in only 86 districts (as exemplified by the fact that AKP came first and HDP came second or AKP came second and HDP came first). So, the districts being left out of the study are districts where HDP did not have enough electoral presence

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<sup>87</sup>(Tezcur 2016)



to win or challenge the winner (e.g., AKP).

Fourthly, all but 5 incidents of PKK-led victimization of Eastern/Southeastern Kurds compiled for this study happened in one of the districts included in the study. This suggests that the 33 districts left out of the study not only lack substantial HDP electoral presence but also lack considerable PKK activity, leaving them outside the insurgency area.

## Additional Analyses Addressing the Potential Endogeneity Issues

I have conducted additional analyses to utilize data from a process exogenous to PKK violence but predictive of close elections and pro-government election results in districts. The additional analyses utilize two phenomena that emerged independently of the legacies of past waves of violence but are predictive of close elections: (1) dissident tribal populations in Eastern/Southeastern Turkey and (2) the incumbency status of the candidates in the 2014 elections.

First, I leverage district-level data on dissident tribal populations. This data comes from Belge and Sinanoglu (2022), who compiled the data using the Report on Tribes (*Aşiretler Raporu*). In the RDD models presented in Table A.4, I use the number of Kurdish tribes that participated in the Sheikh Said rebellion as a percentage of the total number of tribes living in the district to approximate the incumbent party's victory. This is based on the insight that community-level political tendencies are sticky and communities with a larger share of tribes that participated in the Sheikh Said rebellion of 1925 have different electoral preferences than those communities without a history of rebellion in the 1920s. The historical geographic distribution of dissident tribes has not been shaped by the PKK violence of the 1980s. Using district-level data on dissident tribal populations, I am able to replicate most of the primary findings of the study.

Secondly, I leverage original data on the incumbency status of the candidates in the 2014 elections. Individual candidates' incumbency status has long been argued to lead to an "incumbency advantage". Moral, Ozen and Tokdemir (2015) documented that the incumbency advantage exists in Turkey. By leveraging data on which districts the incumbent party (AKP) listed incumbent candidates in the 2014 elections, I aim to identify the districts with a higher likelihood of incumbent party victory. This way, I can approximate incumbent party victory with a factor unlikely to be affected by the legacy of PKK violence. In the OLS models presented in Table A.5, I measure incumbency advantage with a binary indicator of whether the AKP's district candidate in the 2014 elections was the then-municipal head of that district. Using this proxy measure of incumbent party victory, I am able to replicate most of the primary findings of the study.

**Table A.4.** Models with Dissident Tribal Populations as the Treatment Variable

	Public Workers				Traitors		Pro-Gov Politicians		
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Treatment (Dissident Tribal Populations)	0.167*** (0.048)	0.087*** (0.025)	−0.021 (0.059)	0.035*** (0.011)	0.011 (0.018)	−0.043 (0.027)	0.014 (0.011)	−0.018 (0.014)	−0.045** (0.020)
Government Violence		0.055*** (0.018)	−0.055* (0.029)		0.069*** (0.015)	0.094*** (0.018)		0.008** (0.004)	−0.066*** (0.011)
Government Repression			0.284*** (0.050)			−0.047* (0.026)			0.095*** (0.017)
Observations	516	344	344	516	344	344	516	344	344
R <sup>2</sup>	0.033	0.034	0.300	0.014	0.056	0.269	0.007	0.015	0.352
Adjusted R <sup>2</sup>	0.014	−0.003	0.108	−0.003	0.023	0.093	−0.010	−0.019	0.197
Controls	No	1	All	No	1	All	No	1	All
Year-Dummies	No	No	Yes	No	No	Yes	No	No	Yes
Bandwidth	Imbens-K	Imbens-K	Imbens-K	Imbens-K	Imbens-K	Imbens-K	Imbens-K	Imbens-K	Imbens-K
Polynomial Order	1	1	1	1	1	1	1	1	1
Slope	Separate	Separate	Separate	Separate	Separate	Separate	Separate	Separate	Separate

Note:

\*p<0.1; \*\*p<0.05; \*\*\*p<0.01

**Table A.5.** Models with Incumbency Status of the Candidates in 2014 Elections

	Public Workers		Traitors		Pro-Gov Politicians	
	(1)	(2)	(3)	(4)	(5)	(6)
Incumbent Candidate runs for the Incumbent Party	−0.087** (0.035)	−0.084** (0.037)	0.023* (0.014)	0.069*** (0.024)	−0.070** (0.034)	−0.043 (0.031)
Incumbent Candidate runs in the election	0.046 (0.040)	0.059 (0.047)	−0.066*** (0.015)	−0.068*** (0.022)	0.001 (0.038)	0.015 (0.039)
Violent Government Repression ( of incidents)	0.051 (0.031)	0.045 (0.034)	0.046* (0.028)	0.039 (0.035)	−0.009 (0.018)	−0.039 (0.025)
Non-Violent Government Repression ( of incidents)		0.017 (0.066)		−0.064 (0.044)		−0.015 (0.040)
Frequency of armed clashes prior to 2012		0.124* (0.075)		0.013 (0.039)		0.002 (0.062)
Casualties from armed clashes prior to 2012		−0.061 (0.052)		−0.001 (0.029)		0.039 (0.043)
Extrajudicial killings/political assassinations prior to 2004		0.001 (0.018)		−0.016 (0.017)		−0.019 (0.015)
Insurgent casualties prior to 2012		0.0005 (0.012)		0.024** (0.009)		−0.011 (0.010)
Number of voters in 2014 Municipal Elections		0.031 (0.024)		0.014 (0.016)		0.023 (0.020)
Insurgent recruits prior to 2012		0.017 (0.013)		−0.007 (0.014)		−0.011 (0.012)
District population		−0.039 (0.046)		−0.004 (0.029)		0.023 (0.030)
Urban population		0.017 (0.047)		0.030 (0.035)		0.017 (0.041)
Kurdish political party vote share in elections prior to 2014		−0.003 (0.002)		0.004* (0.002)		0.002 (0.002)
% of Kurdish population		0.003 (0.029)		−0.004 (0.026)		−0.017 (0.024)
Distance to capital city		0.066 (0.104)		−0.018 (0.079)		0.135 (0.108)
Altitude of district centers		0.011 (0.037)		0.001 (0.030)		−0.019 (0.044)
Rebellion in the 1920s		0.001 (0.027)		0.008 (0.021)		−0.061** (0.027)
Literacy rate		0.005 (0.006)		−0.003 (0.004)		−0.003 (0.003)
Level of socioeconomic development		−0.217 (0.294)		−0.003 (0.206)		−0.012 (0.195)
Constant	0.043*** (0.017)	−0.852 (0.821)	0.056*** (0.016)	0.009 (0.577)	0.070*** (0.018)	−1.079 (0.871)
Observations	340	340	340	340	340	340
R <sup>2</sup>	0.031	0.091	0.041	0.145	0.021	0.104
Adjusted R <sup>2</sup>	0.022	0.037	0.033	0.095	0.012	0.050

Note:

\*p&lt;0.1; \*\*p&lt;0.05; \*\*\*p&lt;0.01

## Controlling for Other Treatments Happening Simultaneously

I consider the impact of another potential treatment that occurred during the study's time frame: the assignment of custodians to municipalities won by HDP. The assignment of custodians to HDP municipalities could contaminate the effect of elections *if* the rebel group evaluated the assignment of custodians as a potentially "allegiance-altering" phenomenon. I compiled data on which district municipalities were assigned custodians in the post-2014 period. Virtually all custodians were appointed to "competitive districts" that the incumbent party has lost to HDP by a close margin. Using this data on the appointment of custodians to district municipalities, I run additional robustness checks with models that control for this phenomenon. The results from these additional models, presented in Table A.6, are comparable to the main results.

**Table A.6.** Models Controlling for the Assignment of Custodians to Municipalities Won by HDP

	Public Workers	Traitors	Pro-Gov Politicians
Treatment (Incumbent Party Victory)	0.126*** (0.029)	0.002 (0.005)	−0.059** (0.027)
Custodian Appointment	0.022 (0.017)	−0.061*** (0.017)	0.001 (0.013)
Observations	344	344	344
R <sup>2</sup>	0.191	0.170	0.181
Adjusted R <sup>2</sup>	0.033	−0.040	0.055
Controls	All	All	All
Year-Dummies	Yes	Yes	Yes
Bandwidth	Imbens-K	Imbens-K	Imbens-K
Polynomial Order	1	1	1
Slope	Separate	Separate	Separate
Note:	*p<0.1; **p<0.05; ***p<0.01		

## Multinomial Logit Models

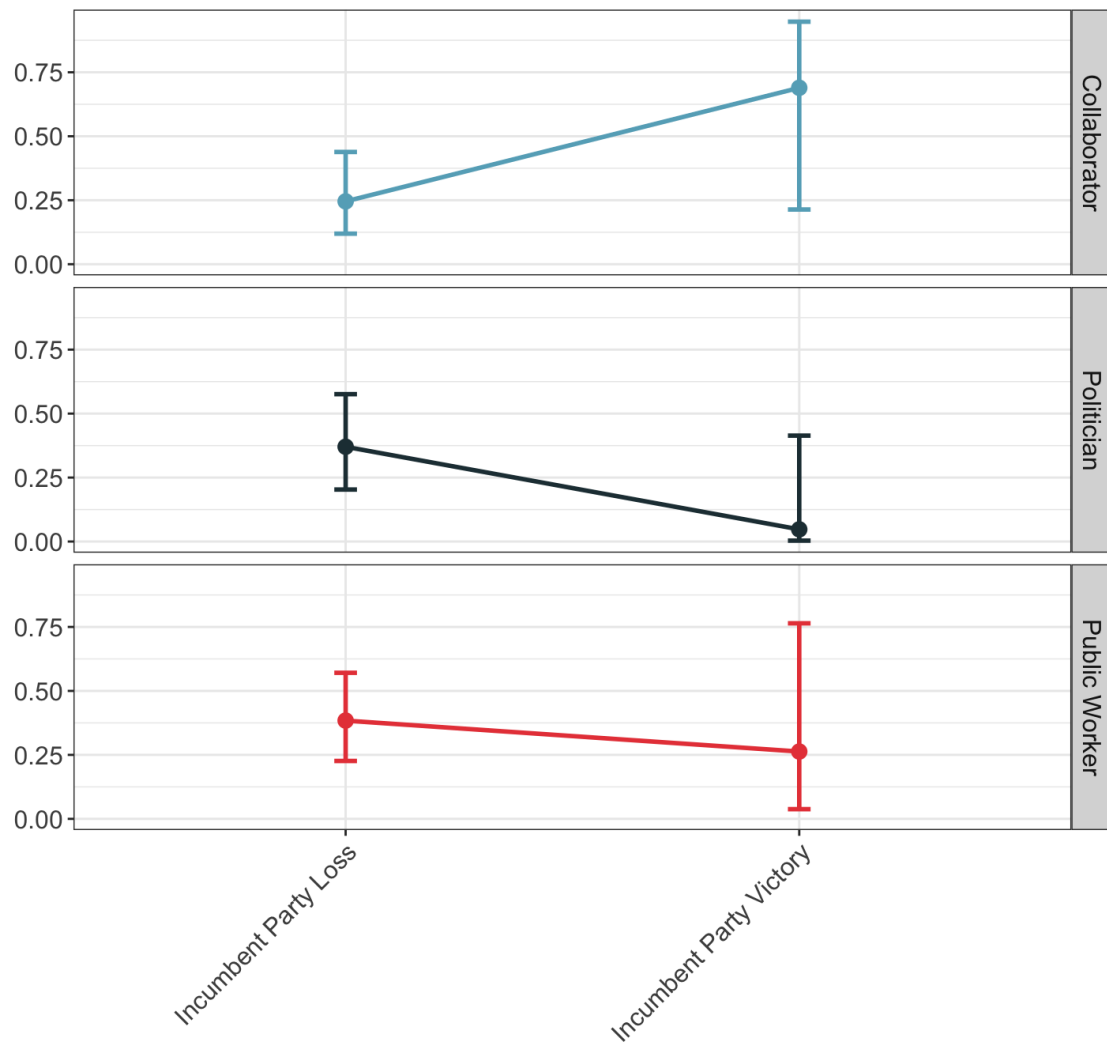
I consider the interdependence between the potential targeting choices of rebels. To take this into account, I conducted additional robustness checks with multinomial logit models that allow all three targeting options to occur in the same estimation. The models use pro-government politicians as the reference level. The results, presented in Table A.7 and Figure A.4, are comparable.

**Table A.7. Multinomial Logit Models**

	Public Worker (1)	Traitor	Public Worker (2)	Traitor	Public Worker (3)	Traitor
Treatment (Incumbent Party Victory)	0.844 (0.670)	0.261 (0.738)	1.674 (1.708)	3.085* (1.731)	2.024 (1.977)	5.049** (2.154)
Violent Government Repression (number of incidents)	0.860** (0.411)	1.160*** (0.427)	1.921** (0.788)	0.998 (0.674)	2.318** (0.924)	0.511 (0.884)
Non-Violent Government Repression (number of incidents)	-0.359 (0.683)	-0.732 (0.713)	-0.183 (1.542)	-0.784 (1.577)	0.305 (1.964)	-1.760 (2.126)
Frequency of armed clashes prior to 2012			0.603 (1.863)	-1.613 (2.080)	0.798 (2.001)	-0.984 (2.573)
Casualties from armed clashes prior to 2012			-4.618*** (1.783)	-2.340 (1.584)	-5.124** (1.993)	-4.037* (2.103)
Extrajudicial killings/political assassinations prior to 2004			0.725 (0.565)	0.155 (0.508)	0.805 (0.649)	0.925 (0.648)
Insurgent casualties prior to 2012			3.148** (1.484)	2.908** (1.382)	3.304** (1.606)	3.815** (1.753)
Number of voters in 2014 Municipal Elections			-0.047 (1.086)	0.208 (1.305)	0.277 (1.215)	0.209 (1.633)
Insurgent recruits prior to 2012			1.669* (1.010)	0.455 (0.945)	2.264* (1.172)	1.204 (1.195)
District population			-1.534 (1.768)	-1.037 (2.065)	-2.396 (2.027)	-2.372 (2.571)
Urban population			-3.103 (2.024)	-0.961 (2.058)	-3.994* (2.406)	-4.146 (2.661)
Kurdish political party vote share in elections prior to 2014			-0.173** (0.085)	0.035 (0.066)	-0.226** (0.097)	0.014 (0.086)
% of Kurdish population			-0.009 (0.070)	0.034 (0.067)	0.015 (0.077)	0.050 (0.083)
Distance to capital city			-1.121 (2.129)	-2.283 (2.484)	-1.614 (2.454)	-1.206 (3.258)
Altitude of district centers			3.581* (1.929)	2.166 (1.951)	3.963** (1.970)	2.314 (2.033)
Rebellion in the 1920s			2.498 (1.542)	2.860* (1.692)	2.783 (1.750)	3.272* (1.956)
Literacy rate			0.058 (0.118)	-0.201 (0.153)	0.090 (0.128)	-0.174 (0.183)
Level of socioeconomic development			9.396 (6.417)	10.829* (6.113)	10.072 (7.230)	21.876*** (8.318)
Year 2016					3.086*** (0.762)	6.866*** (0.883)
Year 2017					3.220*** (0.823)	6.527*** (1.088)
Year 2018					4.233*** (1.208)	11.479*** (1.047)
Constant	-0.320 (0.352)	-0.517 (0.373)	7.630*** (0.361)	18.527*** (0.393)	10.539*** (0.759)	24.871*** (1.127)
Akaike Inf. Crit.	218.052	218.052	233.144	233.144	220.265	220.265

Note:

\*p<0.1; \*\*p<0.05; \*\*\*p<0.01



**Figure A.4.** Predicted probabilities